



# City of San Antonio

## Agenda Memorandum

**File Number:**

---

**Agenda Item Number:** 35

**Agenda Date:** August 31, 2023

**In Control:** City Council A Session

---

**DEPARTMENT:** Planning Department

**DEPARTMENT HEAD:** Rudy Nino

**COUNCIL DISTRICTS IMPACTED:** ETJ

**SUBJECT:**

A Resolution authorizing the City of San Antonio's consent to the creation by Bexar County of the proposed Stone Garden Public Improvement District (PID) in the City's Extraterritorial Jurisdiction (ETJ).

**SUMMARY:**

A resolution authorizing the City Council's consent to the creation by Bexar County of a proposed PID, to later be named the Stone Garden Special Improvement District, generally located northeast of Old Corpus Christi Road and Richter Road in the extraterritorial jurisdiction (ETJ) of the City of San Antonio (City).

**BACKGROUND INFORMATION:**

Texas Local Government Code (LGC) Chapter 382 allows for the creation of PIDs by a municipality or a county. PIDs are tools used to finance public improvements and economic development to benefit a defined geographical area, which will become the PID. The proposed improvement may include roadways, utilities, water, wastewater, or drainage systems, trail, and park/recreational facilities. These PIDs may sell bonds to finance these improvements, and then issue assessments and ad valorem, sales and use, or hotel occupancy taxes on future landowners

in its boundaries.

To create a PID in a county, more than fifty percent (50%) of owners of taxable real property within the proposed PID area must submit a petition to the county. The municipality may object to the creation of PIDs in its ETJ pursuant to State law. However, a PID being created with road district powers to supply roadways, fresh water, sanitary sewer, or drainage facilities, in the municipality's ETJ require the municipality's written consent.

In accordance with Section 212.172 of the LGC, a municipality and an owner of PID land may enter into a written development agreement by which the municipality establish terms for annexation or non-annexation of the land, extend its development regulations and standards, and for the infrastructure of the land. After the creation of the PID, a municipality and the PID board may enter into a written strategic partnership agreement (SPA) that allows the municipality to annex for limited purposes, and impose and collect sales taxes in the commercial area in the PID boundaries, in accordance to Chapter 43 of the LGC.

On October 26, 2022, Davis-McCrary Property Trust & Lennar Homes of Texas Land and Construction, Ltd., the (Owners) filed a petition to Bexar County (County), to create a PID to be named the Stone Garden Special Improvement District, pursuant to Chapter 382 of the LGC. On December 13, 2022, the County Commissioners Court approved a resolution stating their intent to create the PID with road district powers and authority to impose taxes on future landowners located within the PID's boundaries. On May 25, 2023, the Owners also petitioned the City to grant its consent to the creation of the PID with road district powers in its ETJ as required by State law. As a condition of the City's consent, the Owners and the City will enter into a development agreement, which includes development and land use regulations, voluntary annexation for the PID land and the framework of a SPA.

The proposed PID Property consists of the Stone Garden Tracts, totaling 423.15 acres of land generally located northeast of Old Corpus Christi Road and Richter Road. The PID Property is located within the water and sewer Certificates of Convenience and Necessity (CCNs) of SAWS and East Central Special Utility District. Furthermore, the PID project will be a single-family development with 2,202 single-family residential units. The proposed individual lot improvements, streets, utilities, drainage, grading, amenity, open space, sanitary sewer extension with lift station improvements, and offsite traffic/turn lane and offsite utilities are estimated at \$109.2 million. The proposed PID's revenue is estimated at \$76.4 million.

#### **ISSUE:**

If approved, this resolution grants the City's consent to the creation of the Stone Garden PID by the County, which includes the delegation of the road district powers along with the powers to construct water, wastewater, and drainage facilities subject to the execution of a 30-year Development Agreement (Agreement) between the City and the PID's Owners. However, the City's consent will not include the following:

- The power to exercise eminent domain by the PID; and
- The power to annex, expand or exclude land into the PID's existing boundaries.

The Agreement sets the conditions of the City's consent, as mentioned above, and includes the following terms and obligations between the City and the Owners with respect to the development of the PID property:

- The Owners will pay to the City a \$7,500.00 Special District application fee.
- The Owners will pay to the City an operations fee of \$175.00 per each built residential unit, totaling \$385,350.00.
- The proposed PID's tax rates shall not exceed the City's tax rates.
- The City will guarantee the continuation of the extraterritorial status of the PID property for a period of 30 years.
- The Owners agree that the Agreement constitutes a petition consenting to annexation at the City's discretion at the end of the Agreement's term.
- The Agreement includes a Written Services Agreement between the Owner, subsequent Owners, and the City under Chapter 43 of the Local Government Code.
- The Owners agree to comply with all municipal regulations, ordinances, and other laws applicable to all properties located within the City's ETJ during all phases of development and construction of the PID Project and during the term of the Agreement.
- The Owners will reimburse the City for the recordings of the development agreement with Bexar County Real Property Records.

The Agreement includes the proposed framework of a SPA between the City and the PID, which will include the following provisions:

- The PID will pay for costs related to the SPA and limited purpose annexation and will reimburse the City for legal recordings of the SPA with Bexar County Real Property Records.
- Commencing after the effective date of the limited purpose annexation of the commercial property, the City will remit to the PID an amount equal to 25% of the Sales Tax Revenues collected within the annexed commercial property.

The proposed timeline for the establishment of the proposed PID is as follows:

Dates	Schedule of Action
December 13, 2022	Bexar County Commissioners Court's resolution expressing their intent to create the PID
July 12, 2023	San Antonio Planning Commission public hearing and recommendation
August 31, 2023	City Council's consideration and action
Pending	Commissioners Court consideration to create the proposed PID and appoint a board of directors.

#### **ALTERNATIVES:**

A denial of the Resolution would result in the PID not being created by the County. This action would require the Owner to seek a different financing mechanism for the development of the property. It may result in the PID development occurring in a traditional method instead of the manner proposed by the developer.

City Council may require staff to re-negotiate the terms of the Agreement which would delay the activation of PID development.

**FISCAL IMPACT:**

This resolution authorizes a Special District application fee of \$7,500.00 to be collected and deposited into the City's general fund . The resolution authorizing the City's consent to the creation by the County of a PID located in an unincorporated area of the ETJ of the City, subject to the execution of a Development Agreement between the City and Davis-McCrary Property Trust & Lennar Homes of Texas Land and Construction, Ltd, Owner of PID Property.

**RECOMMENDATION:**

Staff recommends approval of a Resolution granting the City's consent to the creation by Bexar County of the Stone Garden Public Improvement District,

On July 12, 2023, the Planning Commission recommended to City Council to grant its consent to the PID creation by Bexar County subject to the execution of a Development Agreement with the Owner.