

HISTORIC AND DESIGN REVIEW COMMISSION

October 16, 2024

HDRC CASE NO: 2024-344
COMMON NAME: E Market at Hemisfair District
LEGAL DESCRIPTION: NCB 13814 (HEMISFAIR - NORTHWEST QUADRANT), BLOCK 3 LOT 20
ZONING: D, H, RIO-3, Public Property
CITY COUNCIL DIST.: 1
DISTRICT: Hemisfair Historic District
APPLICANT: FitzGerald Associate Architects, PLLC
OWNER: Trube Land Development
TYPE OF WORK: Construction of a 10-story, mixed-use structure, and construction of a 3-story, retail structure
APPLICATION RECEIVED: September 25, 2024
60-DAY REVIEW: November 24, 2024
CASE MANAGER: Edward Hall
REQUEST:

The applicant is requesting a Certificate of Appropriateness for approval to:

1. Construct a 3-story retail structure to feature two levels above street level and 1 level at river level.
2. Construct a 10-story mixed-use structure to feature retail, 304 residential units and an internal parking structure.

APPLICABLE CITATIONS:

UDC Section 35-670. Criteria for Certificate of Appropriateness—Generally

(b)(4)C. Design Characteristics of "RIO-3" River Improvement Overlay District - 3.

- i. The historic work of Robert Hugman, CCC and WPA construction work, Ethel Harris tile work, and work of the National Youth Administration shall be respected and preserved in all construction efforts. Adherence to the intent and spirit of those plans is essential in all construction.
- ii. Traditional, formal street level design precedents shall be respected, but at the river level, the more informal, handcrafted style shall be maintained.
- iii. The integrity of historic properties shall be preserved as provided for in section 35-610. Historic differences between street level designs and river level designs shall be respected.
- iv. The traditional design context of the area shall be respected at two (2) levels: the broader downtown context and the immediate block as it faces the river.
- v. In new buildings that have more than one (1) facade, such as those that face the street and the river, the commission shall consider visual compatibility with respect to each important facade.
- vi. The microclimate of the River Walk level shall be maintained and, during construction, shall be given extra protection. Downtown operations staff will be consulted to provide specific instructions for construction procedures.
- vii. Over-crowding of plant life or altering levels of light and water along the river shall not be permitted.
- viii. Enhance the pedestrian experience with high-quality building designs that include balconies facing the river and the primary entrance facing the street.
- ix. Ensure adequate solar access on the River Walk.

UDC Section 35-672. Neighborhood Wide Design Standards

- (a) Pedestrian Circulation. Pedestrian access shall be provided among properties to integrate neighborhoods.
- (2) Link the various functions and spaces on a site with sidewalks in a coordinated system. Provide pedestrian sidewalks between buildings, parking areas and built features such as outdoor plazas and courtyards.
- (5) Pedestrian Access Along the River Walk Pathway Shall Not Be Blocked.
- A. Queuing is prohibited on the River Walk pathway.
 - B. Hostess stations shall be located away from the River Walk pathway so as to not inhibit pedestrian flow on the River Walk pathway. That is, the hostess station shall not be located in such a manner to cause a patron who has stopped at the hostess stand to be standing on the River Walk pathway. Pedestrian flow shall be considered "inhibited" if a pedestrian walking along the pathway has to swerve, dodge, change direction or come to a complete stop to avoid a patron engaged at the hostess stand.
 - C. Tables and chairs shall be located a sufficient distance from the River Walk pathway so that normal dining and service shall not inhibit the flow of pedestrian traffic. See inhibited definition in subsection B. above.
- (c) Views. The river's course (both natural and manmade), and San Antonio's street pattern, creates unique views of certain properties from the public ROW. These properties often occur at prominent curves in the river or where a street changes direction and a property appears to be a terminus at the end of a street.
- (1) Architectural Focal Point. When a property is situated in such a manner as to appear to be the terminus at the end of the street or at a prominent curve in the river, the building shall incorporate into its design an architectural feature that will provide a focal point at the end of the view. (see Figure 672-3) An architectural feature will be considered to be a focal point through any of the following methods, but not limited to:
- A. Additional height.
 - B. Creation of a tower.
 - C. Variation in roof shape.
 - D. Change of color or materials.
 - E. Addition of a design enhancement feature such as:
 - i. Embellished entrance areas.
 - ii. Articulated corners, especially when entrance is at corner, rounded or chamfered corners ease the transitions from one street facade to the adjoining facade.
 - iii. Recessed or projecting balconies and entrances.

Section 35-673. Site Design Standards

- (a) Solar Access. The intent of providing and maintaining solar access to the San Antonio River is to protect the river's specific ecoclimate. The river has a special microclimate of natural and planted vegetation that requires certain levels and balanced amounts of sunlight, space and water. Development must be designed to respect and protect those natural requirements, keeping them in balance and not crowding or altering them so that vegetation does not receive more or less space and water, but particularly sunlight, than is required for normal expected growth.
- (1) Building Massing to Provide Solar Access to the River. Building massing shall be so designed as to provide direct sunlight to vegetation in the river channel as defined:
- A. The area to be measured for solar access shall be a thirty-foot setback from the river's edge or from the river's edge to the building face, whichever is lesser, parallel to the river for the length of the property.
 - B. The solar calculations shall be measured exclusive to the applicant's property; that is, shades and shadows of other buildings shall not be included in the calculations. The solar calculations shall only measure the impact of new construction and additions. The shading impact of historic buildings on the site may be excluded from the calculations.
 - C. The defined area shall receive a minimum of 5.5 hours of direct sunlight, measured at the winter solstice, and 7.5 hours of direct sunlight, measured at the summer solstice.
 - D. Those properties located on the south side of the river (whose north face is adjacent to the river) shall only be required to measure the sunlight in the 30-foot setback on the opposite bank of the river.
 - E. Those properties within the river improvement overlay district not directly adjacent to the river are still

subject to the provisions of this section. To determine the solar access effect of these buildings on the river the applicant must measure the nearest point to the river of an area defined by a thirty-foot setback from the river's edge, parallel to the river for the length of their property that would be affected by their building. For those buildings on the south side of the river, the 30-foot setback shall be measured only on the opposite bank.

F. However, in those cases where the above conditions cannot be met due to the natural configuration of the river, existing street patterns, or existing buildings, the HDRC may approve a buildings mass and height as allowed by table 674-2.

G. If there is a conflict with this section and another section of this chapter this section shall prevail.

(b) Building Orientation. Buildings should be sited to help define active spaces for area users, provide pedestrian connections between sites, help animate the street scene and define street edges. Consideration to both the street and riverside should be given. The placement of a building on a site should therefore be considered within the context of the block, as well as how the structure will support the broader design goals for the area.

(2) Primary and Secondary Entrances.

A. Orient a building's primary entrance toward the street with subordinate entrances located on the riverside and/or the interior of the property. On a major thoroughfare street it is acceptable to provide the primary entrance through a common courtyard and then to a street.

B. The primary entrance shall be distinguished by architectural features such as, but not limited to: an entry portal; change in material or color; change in scale of other openings; addition of columns, lintels or canopies.

C. Secondary entrances shall have architectural features that are subordinate to the primary entrance in scale and detail. For purposes of this division subordinate means that the entrance is smaller in height and width, and has fewer or simpler architectural elements.

(f) Plant Materials. A number of soil conditions converge in the San Antonio area to create unique vegetation ecosystems. Along the route of the San Antonio River, the soil conditions vary greatly from the northern boundary near Hildebrand to the city limits near Mission San Francisco de la Espada (Mission Espada) and therefore native and indigenous plants will vary accordingly. Landscaping should reflect the unique soil characteristics of the specific site.

(3) Install Trees to Provide Shade and to Separate Pedestrians From Automobile Traffic. Install street trees along the property line or in the ROW abutting all streets according to minimum requirement standards established in subsection 35-512(b), except where this conflicts with existing downtown Tri-Party improvements in "RIO-3." In "RIO-3" the owner has the option of placing trees at the property line, or along the street edge.

(g) Paving Materials. An important San Antonio landscape tradition is the use of decorative surfaces for paving and other landscape structures. Paving materials and patterns should be carefully chosen to preserve and enhance the pedestrian experience.

(1) Vary Walkway, Patio and Courtyard Paving to Add Visual Interest on the Riverside of Properties Abutting the River. Pervious paving is encouraged where feasible and appropriate to the site.

(i) Street Furnishings. Street furnishings are exterior amenities, including but not limited to, tables, chairs, umbrellas, landscape pots, wait stations, valet stations, bicycle racks, planters, benches, bus shelters, kiosks, waste receptacles and similar items that help to define pedestrian use areas. Handcrafted street furnishings are particularly important in San Antonio, and therefore this tradition of craftsmanship and of providing street furniture is encouraged.

(2) Street Furnishing Materials.

A. Street furnishings shall be made of wood, metal, stone, terra cotta, cast stone, hand-sculpted concrete, or solid surfacing material, such as Corian or Surell.

(4) Street furnishings, such as tables and chairs may not be stored (other than overnight storage) in such a way as to be visible from the river pathway.

(j) Lighting. Site lighting should be considered an integral element of the landscape design of a property. It should help define activity areas and provide interest at night. At the same time, lighting should facilitate safe and convenient circulation for pedestrians, bicyclists and motorists. Overspill of light and light pollution should be avoided.

(1) Site Lighting. Site lighting shall be shielded by permanent attachments to light fixtures so that the light sources are not visible from a public way and any offsite glare is prevented.

A. Site lighting shall include illumination of parking areas, buildings, pedestrian routes, dining areas, design features and public ways.

B. Outdoor spaces adjoining and visible from the river right-of-way shall have average ambient light levels of between one (1) and three (3) foot-candles with a minimum of 0.5-foot candles and a maximum of six (6) footcandles at any point measured on the ground plane. Interior spaces visible from the river right-of-way on the river level and ground floor level shall use light sources with no more than the equivalent lumens of a one hundred-watt incandescent bulb. Exterior balconies, porches and canopies adjoining and visible from the river right-of-way shall use light sources with the equivalent lumens of a sixty-watt incandescent bulb with average ambient light levels no greater than the lumen out put of a one hundred-watt incandescent light bulb as long as average foot candle standards are not exceeded. Accent lighting of landscape or building features including specimen plants, gates, entries, water features, art work, stairs, and ramps may exceed these standards by a multiple of 2.5. Recreational fields and activity areas that require higher light levels shall be screened from the river hike and bike pathways with a landscape buffer.

C. Exterior light fixtures that use the equivalent of more than one hundred-watt incandescent bulbs shall not emit a significant amount of the fixture's total output above a vertical cut-off angle of ninety (90) degrees. Any structural part of the fixture providing this cut-off angle must be permanently affixed.

D. Lighting spillover to the publicly owned areas of the river or across property lines shall not exceed one-half ($\frac{1}{2}$) of one (1) foot-candle measured at any point ten (10) feet beyond the property line.

(2) Provide Lighting for Pedestrian Ways That is Low Scaled for Walking. The position of a lamp in a pedestrian-way light shall not exceed fifteen (15) feet in height above the ground.

(3) Light Temperature and Color.

A. Light temperature and color shall be between 2500° K and 3500° K with a color rendition index (CRI) of eighty (80) or higher, respectively. This restriction is limited to all outdoor spaces adjoining and visible from the river right-of-way and from the interior spaces adjoining the river right-of-way on the river level and ground floor level. Levels shall be determined by product specifications.

(4) Minimize the Visual Impacts of Exterior Building Lighting.

A. All security lighting shall be shielded so that the light sources are not visible from a public way.

B. Lighting (uplighting and downlighting) that is positioned to highlight a building or outdoor artwork shall be aimed at the object to be illuminated, not pointed into the sky.

C. Fixtures shall not distract from, or obscure important architectural features of the building. Lighting fixtures shall be a subordinate feature on the building unless they are incorporated into the over-all design scheme of the building.

(5) Prohibited Lighting on the Riverside of Properties Abutting the River.

A. Flashing lights.

B. Rotating lights.

C. Chaser lights.

D. Exposed neon.

E. Seasonal decorating lights such as festoon, string or rope lights, except between November 20 and January 10.

F. Flood lamps.

(6) Minimize the visual impacts of lighting in parking areas in order to enhance the perception of the nighttime sky and to prevent glare onto adjacent properties. Parking lot light poles are limited to thirty (30) feet in height, shall have a 90° cutoff angle so as to not emit light above the horizontal plane.

(l) Access to Public Pathway Along the River. These requirements are specifically for those properties adjacent to the river to provide a connection to the publicly owned pathway along the river. The connections are to stimulate and enhance urban activity, provide path connections in an urban context, enliven street activity, and protect the ambiance and character of the river area.

(3) Clearly define a key pedestrian gateway into the site from the publicly owned pathway at the river with distinctive architectural or landscape elements.

A. The primary gateway from a development to the publicly owned pathway at the river shall be defined by an architectural or landscape element made of stone, brick, tile, metal, rough hewn cedar or hand-formed concrete or through the use of distinctive plantings or planting beds.

(n) Service Areas and Mechanical Equipment. Service areas and mechanical equipment should be visually unobtrusive and should be integrated with the design of the site and building. Noise generated from mechanical equipment shall not exceed city noise regulations.

(1) Locate service entrances, waste disposal areas and other similar uses adjacent to service lanes and away from major streets and the river..

C. Air intake and exhaust systems, or other mechanical equipment that generates noise, smoke or odors, shall not be located at the pedestrian level.

Sec. 35-674. Building Design Principles

(a) Architectural Character. A basic objective for architectural design in the river improvement overlay districts is to encourage the reuse of existing buildings and construction of new, innovative designs that enhance the area, and help to establish distinct identities for each of the zone districts. At the same time, these new buildings should reinforce established building traditions and respect the contexts of neighborhoods.

When a new building is constructed, it shall be designed in a manner that reinforces the basic character-defining features of the area. Such features include the way in which a building is located on its site, the manner in which it faces the street and its orientation to the river. When these design variables are arranged in a new building to be similar to those seen traditionally, visual compatibility results.

(b) Mass and Scale. A building shall appear to have a "human scale." In general, this scale can be accomplished by using familiar forms and elements interpreted in human dimensions. Exterior wall designs shall help pedestrians establish a sense of scale with relation to each building. Articulating the number of floors in a building can help to establish a building's scale, for example, and prevent larger buildings from dwarfing the pedestrian.

(1) Express facade components in ways that will help to establish building scale.

A. Treatment of architectural facades shall contain a discernible pattern of mass to void, or windows and doors to solid mass. Openings shall appear in a regular pattern, or be clustered to form a cohesive design. Architectural elements such as columns, lintels, sills, canopies, windows and doors should align with other architectural features on the adjacent facades.

(2) Align horizontal building elements with others in the blockface to establish building scale.

A. Align at least one (1) horizontal building element with another horizontal building element on the same block face. It will be considered to be within alignment if it is within three (3) feet, measured vertically, of the existing architectural element.

(3) Express the distinction between upper and lower floors.

A. Develop the first floor as primarily transparent. The building facade facing a major street shall have at least fifty (50) percent of the street level facade area devoted to display windows and/or windows affording some view into the interior areas. Multi-family residential buildings with no retail or office space are exempt from this requirement.

(4) Where a building facade faces the street or river and exceeds the maximum facade length allowed in Table 674-1 divide the facade of building into modules that express traditional dimensions.

A. The maximum length of an individual wall plane that faces a street or the river shall be as shown in Table 674-1.

Table 674-1

Description	RIO-1	RIO-2	RIO-3	RIO-4	RIO-5	RIO-6
Maximum Facade Length	50 ft.	50 ft.	30 ft.	75 ft.	75 ft.	50 ft.

B. If a building wall plane facing the street or river and exceeds the length allowed in Table 674-1, employ at least two (2) of the following techniques to reduce the perceived mass:

- Change materials with each building module to reduce its perceived mass; or

- Change the height with each building module of a wall plane. The change in height shall be at least ten (10) percent of the vertical height; or
- Change the roof form of each building module to help express the different modules of the building mass; or
- Change the arrangement of windows and other facade articulation features, such as, columns, pilasters or strap work, which divides large planes into smaller components.

(5) Organize the Mass of a Building to Provide Solar Access to the River.

A. One (1) method of doing so is to step the building down toward the river to meet the solar access

requirements of subsection 35-673(a).

B. Another method is to set the building back from the river a distance sufficient to meet the solar access

requirements of subsection 35-673(a).

(c) Height. Building heights vary along the river corridor, from one-story houses to high-rise hotels and apartments. This diversity of building heights is expected to continue. However, within each zone, a general similarity in building heights should be encouraged in order to help establish a sense of visual continuity. In addition, building heights shall be configured such that a comfortable human scale is established along the edges of properties and views to the river and other significant landmarks are provided while allowing the appropriate density for an area.

(1) The maximum building height shall be as defined in Table 674-2.

A. Solar access standards subsection 35-673(a), and massing standards subsection 35-674(b) also will affect building heights.

Table 674-2

Description	RIO-1	RIO-2	RIO-3	RIO-4	RIO-5	RIO-6
Maximum # of Stories	5	10	None	7	5	4
Maximum Height in Feet	60 ft.	120 ft.	None	84 ft.	60 ft.	50 ft.

(3) On the street-side, the building facade shall appear similar in height to those of other buildings found traditionally in the area. If fifty (50) percent of the building facades within a block face are predominantly lower than the maximum height allowed, the new building facade on the street-side shall align with the average height of those lower buildings within the block face, or with a particular building that falls within the fifty (50) percent range. However, the remainder of the building may obtain its maximum height by stepping back fifteen (15) feet from the building face. (4) Designation of a development node provides for the ability to increase the building height by fifty (50) percent from the requirements set out in article VI.

(d) Materials and Finishes. Masonry materials are well established as primary features along the river corridor and their use should be continued. Stucco that is detailed to provide a texture and pattern, which conveys a human scale, is also part of the tradition. In general, materials and finishes that provide a sense of human scale, reduce the perceived mass of a building and appear to blend with the natural setting of the river shall be used, especially on major structures.

(1) Use indigenous materials and traditional building materials for primary wall surfaces. A minimum of seventy-five (75) percent of walls (excluding window fenestrations) shall be composed of the following:

- A. Modular masonry materials including brick, stone, and rusticated masonry block, tile, terra-cotta, structural clay tile and cast stone. Concrete masonry units (CMU) are not allowed.
- B. Other new materials that convey the texture, scale, and finish similar to traditional building materials.
- C. Stucco and painted concrete when detailed to express visual interest and convey a sense of scale.
- D. Painted or stained wood in a lap or shingle pattern.

(2) The following materials are not permitted as primary building materials and may be used as a secondary material only:

- A. Large expanses of high gloss or shiny metal panels.
- B. Mirror glass panels. Glass curtain wall buildings are allowed in RIO-3 as long as the river and street levels comply with 35-674(d)(1) above.

(3) Paint or Finish Colors.

A. Use natural colors of indigenous building materials for properties that abut the River Walk area.

B. Use matte finishes instead of high glossy finishes on wall surfaces. Wood trim and metal trim may be painted with gloss enamel.

C. Bright colors may highlight entrances or architectural features.

(e) Facade Composition. Traditionally, many commercial and multi-family buildings in the core of San Antonio have had facade designs that are organized into three (3) distinct segments: First, a "base" exists, which establishes a scale at the street level; second a "mid-section," or shaft is used, which may include several floors. Finally a "cap" finishes the composition. The cap may take the form of an ornamental roof form or decorative molding and may also include the top floors of the building. This organization helps to give a sense of scale to a building and its use should be encouraged. In order to maintain the sense of scale, buildings should have the same setback as surrounding buildings so as to maintain the street-wall pattern, if clearly established.

In contrast, the traditional treatment of facades along the riverside has been more modest. This treatment is largely a result of the fact that the riverside was a utilitarian edge and was not oriented to the public. Today, even though orienting buildings to the river is a high priority objective, it is appropriate that these river-oriented facades be simpler in character than those facing the street.

(1) Street Facade. Buildings that are taller than the street-wall (sixty (60) feet) shall be articulated at the stop of the street wall or stepped back in order to maintain the rhythm of the street wall. Buildings should be composed to include a base, a middle and a cap.

A. High rise buildings, more than one hundred (100) feet tall, shall terminate with a distinctive top or cap. This can be accomplished by:

i. Reducing the bulk of the top twenty (20) percent of the building by ten (10) percent.

ii. By stepping back the top twenty (20) percent of the building.

iii. Changing the material of the cap.

B. Roof forms shall be used to conceal all mechanical equipment and to add architectural interest to the structure.

C. Roof surfaces should include strategies to reduce heat island effects such as use of green roofs, photo voltaic panels, and/or the use of roof materials with high solar reflectivity.

(2) Fenestration. Windows help provide a human scale and so shall be proportioned accordingly.

D. Curtain wall systems shall be designed with modulating features such as projecting horizontal and/or vertical mullions.

(3) Entrances. Entrances shall be easy to find, be a special feature of the building, and be appropriately scaled.

A. Entrances shall be the most prominent on the street side and less prominent on the river side.

B. Entrances shall be placed so as to be highly visible.

C. The scale of the entrance is determined by the prominence of the function and or the amount of use.

D. Entrances shall have a change in material and/or wall plane.

E. Entrances should not use excessive storefront systems.

(4) Riverside facade. The riverside facade of a building shall have simpler detailing and composition than the street facade.

A. Architectural details such as cornices, sills, lintels, door surrounds, water tables and other similar details should use simple curves and handcrafted detailing.

B. Stone detailing shall be rough hewn, and chiseled faced. Smooth faced stone is not permitted as the primary building material, but can be used as accent pieces.

C. Facades on the riverside shall be asymmetrical, pedestrian scale, and give the appearance of the back of a building. That is, in traditional building along the river, the backs of building were designed with simpler details, and appear less formal than the street facades.

(g) Awnings, Canopies and Arcades. (See Figure 674-2) The tradition of sheltering sidewalks with awnings, canopies and arcades on commercial and multi-family buildings is well established in San Antonio and is a practice that should be continued. They offer shade from the hot summer sun and shelter from rainstorms, thereby facilitating pedestrian activity. They also establish a sense of scale for a building, especially at the ground level. Awnings and canopies are appropriate locations for signage. Awnings with signage shall comply with any master

signage plan on file with the historic preservation officer for the property. Awnings and canopies installed at street level within the public right-of-way require licensing with the city's capital improvements management services (CIMS) department. Canopies, balconies and awnings installed at river level within the public right-of-way require licensing with the city's downtown operations department.

(1) If awnings, arcades and canopies are to be used they should accentuate the character-defining features of a building.

A. The awning, arcade or canopy shall be located in relationship to the openings of a building. That is, if there are a series of awnings or canopies, they shall be located at the window or door openings. However awnings, canopies and arcades may extend the length of building to provide shade at the first floor for the pedestrian.

B. Awnings, arcades and canopies shall be mounted to highlight architectural features such as moldings that may be found above the storefront.

C. They should match the shape of the opening.

D. Simple shed shapes are appropriate for rectangular openings.

E. Odd shapes and bubble awnings are prohibited except where the shape of an opening requires a bubble awning, or historic precedent shows they have been previously used on the building.

F. Canopies, awnings and arcades shall not conflict with the building's proportions or with the shape of the openings that the awning or canopy covers.

G. Historic canopies shall be repaired or replaced with in-kind materials.

(2) Materials and Color.

A. Awnings and canopies may be constructed of metal, wood or fabric. Certain vinyl is allowed if it has the appearance of natural fiber as approved by the HDRC.

B. Awning color shall coordinate with the building. Natural and earth tone colors are encouraged.

Fluorescent colors are not allowed. When used for signage it is appropriate to choose a dark color for the canopy and use light lettering for signage.

(3) Incorporating lighting into the design of a canopy is appropriate.

A. Lights that illuminate the pedestrian way beneath the awning are appropriate.

B. Lights that illuminate the storefront are appropriate.

C. Internally illuminated awnings that glow are prohibited.

UDC Section. 35-675. Archaeology.

When an HDRC application is submitted for commercial development projects within a river improvement overlay district the city archeologist shall review the project application to determine if there is potential of containing intact archaeological deposits utilizing the following documents/methods:

(1)The Texas Sites Atlas for known/recorded sites, site data in the files of the Texas Archeological Research Laboratory and the Texas Historical Commission;

(2)USGS maps;

(3)Soil Survey maps;

(4)Distance to water;

(5)Topographical data;

(6)Predictive settlement patterns;

(7)Archival research and historic maps;

(8)Data on file at the office of historic preservation.

If after review the city archeologist determines there is potential of containing intact archaeological deposits, an archaeological survey report shall be prepared and submitted. If, after review by the city archeologist, a determination is made that the site has little to no potential of containing intact archaeological deposits, the requirement for an archaeological survey report may be waived.

Upon completion of a survey, owners of property containing inventoried archaeological sites are encouraged to educate the public regarding archaeological components of the site and shall coordinate any efforts with the office of historic preservation.

FINDINGS:

- a. The applicant is requesting conceptual approval to construct both a retail structure and a 10-story, mixed use structure at Hemisfair. The proposed new construction will front E Market and is bounded by E Market to the north, the River Walk to the east, Civic Park to the south, and Source Plaza to the west.
- b. CONCEPTUAL APPROVAL – This request received conceptual approval at the June 21, 2023, Historic and Design Review Commission hearing with the following stipulations:
 - i. That all windows that are not part of a storefront system be recessed within wall openings at least two (2) inches. ***This stipulation has been met.***
 - ii. That a detailed lighting plan should be submitted for review and approval when returning to the Commission for final approval.
 - iii. That all service and mechanical equipment be screened from view from the right of way, and that the project complies with city noise ordinances. ***This stipulation has been met.***
 - iv. That additional detailing and articulation be incorporated into the mixed-use building's cap. ***This stipulation has been met.***
 - v. That additional modular masonry materials, such as brick, be incorporated into the design to meet the UDC's standards.
 - vi. That the proposed EIFS be detailed and applied to present an appearance similar to applied stucco, with expansion joints comparable to stucco.
 - vii. That any curb cut that exceeds twenty-five (25) feet in width feature additional design elements to ensure safe pedestrian interactions, such as the pedestrian pathway across the vehicular drive being maintained at the same elevation as the adjacent sidewalk. ***This stipulation has been met.***
 - viii. That a detailed landscaping plan be developed and submitted for review when returning to the Commission. Landscaping should complement that which is proposed at Source Plaza. ***This stipulation has been met.***
 - ix. ARCHAEOLOGY – An archaeological investigation is required. HABS level documentation, laser scanning, archival research, and signage of the acequia is required, per the Texas Historical Commission letter. The project shall comply with all federal, state, and local laws, rules, and regulations regarding archaeology, as applicable.
- c. DESIGN REVIEW COMMITTEE – The Design Review Committee reviewed the proposed design on September 24, 2024. At that meeting Commissioners commented on design elements, landscaping materials, façade elements and materials.
- d. PEDESTRIAN CIRCULATION – Per the UDC Section 35-672(a) in regards to pedestrian circulation, an applicant shall provide pedestrian access among properties to integrate neighborhoods. The applicant has proposed a number of pedestrian connections throughout the site, including those linking the site to E Market, Source Plaza and S Alamo beyond, the River Walk and Civic Park. Staff finds the proposed pedestrian circulation to be appropriate and consistent with the UDC.
- e. CURB CUTS – There are currently three (3) curb cuts on E Market at this site. The applicant has proposed three total curb cuts on E Market as well three (3) valet drop off locations. The proposed curb cuts are associated with loading and vehicular access into the proposed mixed-use structure. Valet drop off locations will be located along the length of the development site. The UDC Section 35-672(b)(1)(A) notes that curb cuts should be limited to two on parking areas or structure facing only one street and one for each additional street face. Additionally, the UDC notes that curb cuts should not exceed more than twenty-five (25) feet in width. Each of the proposed curb cuts features a width that is less than twenty-five (25) feet. Generally, staff finds the proposed curb cuts and valet drop off locations to be appropriate. Staff finds that each curb cut and approach should be installed in a manner that does not result in a grade change in the pedestrian path.
- f. SITE DESIGN – According to the UDC Section 35-673, buildings should be sited to help define active spaces for area users, provide pedestrian connections between sites, help animate the street scene and define street

edges. Primary entrances should be oriented toward the street and shall be distinguishable by an architectural feature. The applicant has located both buildings to feature orientations towards both E Market and Civic Park. Additionally, the applicant has located the retail structure to feature an orientation towards the River Walk. The applicant has located each building in a manner that will create active pedestrian spaces and connect pedestrian pathways between sites. The proposed site design is consistent with the UDC.

- g. LANDSCAPE DESIGN – Per the UDC Section 35-673(e) regarding landscape design, a variety in landscape design must be provided with no more than seventy-five (75) percent of the landscape materials, including plants being the same as those on adjacent properties. Additionally, according to the UDC Section 35-674(f), indigenous, non-invasive plant species and tropical plant species are permitted. The applicant has submitted detailed landscaping and site paving documents that are complementary of the previously approved and existing landscaping elements within Source Plaza and Civic Park.
- h. LIGHTING DESIGN – Lighting design for any project located in a RIO district is an important aspect of not only that particular project's design, but also the adjacent buildings as well as the River Walk. According to the UDC Section 35-673(j), site lighting should be considered an integral element of the landscape design of a property. Staff finds that a detailed lighting plan should be submitted to OHP staff for review and approval.
- i. OUTDOOR FURNITURE – The applicant has proposed outdoor seating areas on the site. Outdoor furniture should be consistent with the UDC, and should be submitted for review and approval prior to installation. At no time shall outdoor furniture impede upon or block pedestrian traffic at the public right of way.
- j. MECHANICAL EQUIPMENT – The UDC Section 35-673(n) addresses service areas and mechanical equipment and their impact on the public. Service areas and mechanical equipment should be visually unobtrusive and should be integrated with the design of the site and building. Noise generated from mechanical equipment shall not exceed city noise regulations. The applicant has proposed for mechanical equipment to be located at the roof levels and screened by parapet walls and within interior spaces. Service areas will be screened and located within interior spaces. The applicant is responsible for ensuring that all mechanical and service elements continue to comply with the UDC Section 35-673(n) at all times.
- k. ARCHAEOLOGY The project area is located within the Hemisfair Local Historic District and is traversed by the Acequia del Alamo, a previously recorded archaeological site and designated National Historic Civil Engineering Landmark. Furthermore, previously recorded archaeological sites 41BX2320 and 41BX2183 are located in close proximity to the project area. Therefore, an archaeological investigation is required. The project is subject to the Texas Antiquities Code. The project shall comply with all federal, state, and local laws, rules, and regulations regarding archaeology, as applicable.
- l. SIGNAGE – The applicant has noted building signage at various locations, including at the roof line, on canopies above retail spaces, and near primary pedestrian entrances. Generally, staff finds the proposed the proposed signage to be appropriate; however, staff finds that primary building signage should not face Civic Park, as currently proposed. Signage facing the park should not be internally lit and should not be located above the building's ground level. A master signage plan should be developed and submitted for review and approval. Signage should adhere to the Unified Development Code Section 35-678.

Findings related to request item #1:

- 1a. The following findings relate to request item #1, the construction of a 3-story retail structure to feature 2 levels above street level and 1 level at river level.
- 1b. BUILDING SCALE & MASSING – According to the UDC Section 35-674(b) a building shall appear to have a “human scale”. To comply with this, a building must (1) express façade components in ways that will help to establish building scale, (2) align horizontal building elements with others in the blockface to establish building scale, (3) express the distinction between upper and lower levels, (4) in this instance, divide the façade of the building into modules that express traditional dimension and (5) organize the mass of a building to provide solar access to the river. Where a building façade faces the street or river and exceeds the maximum façade length allowed per the UDC (thirty; 30 feet in RIO-3), the façade should be divided into modules that express traditional dimensions. Generally, staff finds the proposed massing to be appropriate; however, staff finds that the E Market (north) façade should feature additional human scaled elements to further separate the structure's

façade. This could include additional fenestration, varying façade materials, vertical or horizontal breaks in façade materials, or changes in material colors.

- 1c. BUILDING HEIGHT – According to the UDC Section 35-674(c) in regards to the height of new construction in RIO districts, there are no height restrictions for new construction in RIO 3 other than the solar access standards. Staff finds the proposed height to be appropriate and consistent with the UDC.
- 1d. MATERIALS – Regarding materials and finishes, the UDC Section 35-674(d)(1) states that indigenous and traditional building materials should be used for primary wall surfaces. A minimum of seventy-five (75) percent of walls (excluding window fenestrations) shall be composed of the following: Modular masonry materials including brick, stone, and rusticated masonry block, tile, terra-cotta, structural clay tile and cast stone. Concrete masonry units (CMU) are not allowed. However according to 35-674(d)(2)(B), glass curtain wall panels are allowed in RIO-3 as a secondary material as long as the river and street levels comply with 35-674(d)(1). The applicant has proposed limestone cladding, custom profile finish system (CFPS), metal fascia and coping, metal façade canopies, glass railing, aluminum storefront and curtain wall systems, and precast stone surrounds. Generally, staff finds the proposed materials to be appropriate and consistent with the UDC. Staff finds that the proposed CFPS system should be detailed and applied to present an appearance similar to applied true stucco with a traditional troweled finish. Additionally, the coarse texture stucco noted in the application documents should not be used, as the UDC recommends against “lumpy” stucco. Staff finds that coarse texture stucco is not found traditionally, in San Antonio and should not be used in new construction.
- 1e. WINDOWS – The UDC Section 35-674(e)(2) provides information in regards to proper window fenestration and installation. For window openings that are not included within a curtain wall system, an inset of at least two to three inches within each wall is required. The applicant has provided wall sections noting compliance with this requirement.

Findings related to request item #2:

- 2a. The following findings relate to request item #2, the construction of a 10-story tower to feature both retail and residential space.
- 2b. BUILDING SCALE & MASSING – According to the UDC Section 35-674(b) a building shall appear to have a “human scale”. To comply with this, a building must (1) express façade components in ways that will help to establish building scale, (2) align horizontal building elements with others in the blockface to establish building scale, (3) express the distinction between upper and lower levels, (4) in this instance, divide the façade of the building into modules that express traditional dimension and (5) organize the mass of a building to provide solar access to the river. Staff finds that the proposed design meets the UDC’s standards.
- 2c. FAÇADE COMPOSITION – According to the UDC Section 35-674, high rise buildings, more than one hundred (100) feet in height shall terminate with a distinctive top or cap. In addition to this, curtain wall systems shall be designed with modulating features such as projecting horizontal and/or vertical mullions, entrances shall be easy to find, be a special feature of the building and be appropriately scaled and the riverside façade of a building shall have simpler detailing and composition than the street façades. The Downtown Design Guide notes that a building’s top should be delineated with a change of detail and meet the sky with a thinner form, or tapered point. Unarticulated, flat-topped buildings are not recommended. The applicant has proposed a building that features facades with modulating façade elements, including recessed and projecting balconies and projecting banding elements. At the building cap, the applicant has proposed a detailed building cornice with a tower element in the southeast corner. The applicant has proposed a profiled metal coping element at the top of the structure’s parapet walls to articulate the building cap. The has provided a detail of this element.
- 2d. BUILDING HEIGHT (Solar Access Study) – According to the UDC Section 35-674(c) in regards to the height of new construction in RIO districts, there are no height restrictions for new construction in RIO 3 other than the solar access standards. The applicant has submitted a solar access study which notes compliance with the UDC regarding height and solar access standards.
- 2e. BUILDING HEIGHT – Section 35-674(c)(3) states that building facades shall appear similar in height to those of other buildings found traditionally in the area. This section also states that if fifty (50) percent of the building facades within a block face are predominantly lower than the maximum height allowed, the new building façade

on the street-side shall align with the average height of those lower buildings within the block face, or with a particular building that falls within the fifty (50) percent range. The applicant has proposed a total height of approximately 120 feet. Existing structures in the vicinity include the Hilton Palacio del Rio (approximately 220 feet); the San Antonio Marriott Riverwalk (approximately 350 feet); and the Grand Hyatt (approximately 425 feet). Staff finds the proposed height to be appropriate and consistent with the UDC.

- 2f. **MATERIALS** – In regards to materials and finishes, the UDC Section 35-674(d)(1) states that indigenous and traditional building materials should be used for primary wall surfaces. A minimum of seventy-five (75) percent of walls (excluding window fenestrations) shall be composed of the following: Modular masonry materials including brick, stone, and rusticated masonry block, tile, terra-cotta, structural clay tile and cast stone. Concrete masonry units (CMU) are not allowed. However according to 35-674(d)(2)(B), glass curtain wall panels are allowed in RIO-3 as a secondary material as long as the river and street levels comply with 35-674(d)(1). The applicant has proposed materials that include brick, limestone cladding, metal canopies, metal coping, custom profile finish system (CFPS), tensile mesh fabric screening systems, aluminum storefront systems, aluminum windows, metal railings, and exposed concrete columns. The primary material above the second level has been proposed to be metal or EIFS cladding. A stipulation of conceptual approval was for the applicant to incorporate additional modular masonry materials, such as brick, into the design to meet the UDC's standards. Generally, staff finds the proposed materials to be appropriate and consistent with the UDC; however, staff finds that the applicant should continue to explore ways to meet the UDC's standards through the installation of additional modular masonry material. Additionally, staff finds that the proposed CFPS system should be detailed and applied to present an appearance similar to applied true stucco with a traditional troweled finish. Coarse texture stucco noted in the application documents should not be used, as the UDC recommends against "lumpy" stucco. Staff finds that coarse texture stucco is not found traditionally, in San Antonio and should not be used in new construction.
- 2g. **WINDOWS** – The UDC Section 35-674(e)(2) provides information in regards to proper window fenestration and installation. For window openings that are not included within a curtain wall system, an inset of at least two to three inches within each wall is required. The applicant has provided wall sections noting compliance with this requirement.

RECOMMENDATION:

1. Staff recommends approval of item #1, the construction of a 3-story retail structure based on findings 1a through 1e with the following stipulations:
 - i. That the proposed CFPS system should be detailed and applied to present an appearance similar to applied stucco, with expansion joints comparable to stucco, as noted in finding 1d. Stucco should be true stucco with a traditional troweled finish where highly visible from the ROW. The coarse stucco noted in the application documents should not be used.
2. Staff recommends approval of item #2, the construction of a 10-story mixed-use structure based on findings 2a through 2g, with the following stipulations:
 - ii. That the proposed CFPS system should be detailed and applied to present an appearance similar to applied stucco, with expansion joints comparable to stucco, as noted in finding 2f. Stucco should be true stucco with a traditional troweled finish where highly visible from the ROW. The coarse stucco noted in the application documents should not be used.
 - iii. That the applicant continue to explore ways to meet the UDC's standards regarding the incorporation of modular masonry façade elements above the base level, as noted in finding 2f.

Staff recommends additional stipulations relating to site design and overall development:

- iv. That a detailed lighting plan be submitted to OHP staff for review and approval.
- v. That all future outdoor and site furniture be submitted to OHP staff for review and approval prior to installation. All furniture is to be consistent with the UDC Section 35-673(i).
- vi. That each curb cut and approach should be installed in a manner that does not result in a grade change in the pedestrian path.
- vii. That primary building signage not face Civic Park, as currently proposed. Signage facing the park should not be internally lit and should not be located above the building's ground level. A master

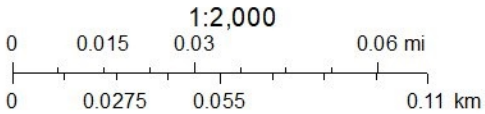
signage plan should be developed and submitted for review and approval. Signage should adhere to the Unified Development Code Section 35-678.

- viii. ARCHAEOLOGY – An archaeological investigation is required. The project shall comply with all federal, state, and local laws, rules, and regulations regarding archaeology, as applicable.

City of San Antonio One Stop



October 11, 2024





CITY OF SAN ANTONIO
**OFFICE OF HISTORIC
PRESERVATION**

Historic and Design Review Commission
Design Review Committee Report

DATE: September 24, 2024

HDRC Case #: -----

Address: E Market at Hemisfair

Meeting Location: Webex

APPLICANT: John Trube

DRC Members present: Jeff Fetzer, Monica Savino, Roland Mazuca, Jason Vasquez

Staff Present: Edward Hall, Cory Edwards

Others present: Andres Andujar, Gary Boyd, Carolyn Moore, Eric Overby, Lauren Wiatrek, Ryan Tapak, Rick Whitney, Keith Lee, Greg Marconi, Bryan Warne

REQUEST: Construction of a 10-story residential tower, construction of a commercial structure

COMMENTS/CONCERNS:

KL: Overview of updates to the proposed new construction, revisions since conceptual approval.

Bryan Warne: Overview of pedestrian level updates to site and pedestrian paving elements.

KL: Overview of vehicular circulation within the site.

KL: Overview of materials: brick, stone, EIFS, parking level screening, etc.

RM: Questions regarding programming in D1 building; questions regarding access at the river level. JT: A Separate tenant and entrance/egress will occur at river level.

MS: Questions regarding lack of shading at street level between buildings. JT: Location specified in question is a fire lane; it generally has to be kept clear.

MS: Question regarding materiality on Market Street elevation – will the materials have depth (expansion and control joints)?

MS: Questions regarding pedestrian crosswalk and its relocation.

JF: Questions regarding ADA access from Paseo to Zocalo to river level. BW: Overview of ADA access and access to and from various levels.

JF: Comments on shade, street trees, and interactions with traffic.

JV: Questions regarding color palette. Why the proposed color? Could colors be changed from beige and dark brown?

RM: An awning or shade element would be appropriate at river level.

OVERALL COMMENTS:



Hemisfair Park Mixed-use Development D1 & D2

Architect:
FitzGerald

Landscape Architect:
HITCHCOCKDESIGNGROUP

General Contractor:
JEDUNN
CONSTRUCTION

Issued for HDRC Final Approval Meeting | October 16, 2024

RECOMMENDATION:

1. Staff recommends conceptual approval of item #1, the construction of a 3-story retail structure based on findings 1a through 1e with the following stipulations:
- i. That all windows that are not part of a storefront system be recessed within wall openings at least two (2) inches, as noted in finding 1e.
 - ii. That a detailed lighting plan should be submitted for review and approval when returning to the Commission for final approval, as noted in finding i.
 - iii. That all service and mechanical equipment be screened from view from the right of way, and that the project complies with city noise ordinances, as noted in finding k.
2. Staff recommends conceptual approval of item #2, the construction of a 10-story mixed use structure to feature residential and retail space based on findings 2a through 2g with the following stipulations:
- i. That additional detailing and articulation be incorporated into the building's cap, as noted in finding 2c.
 - ii. That additional modular masonry materials, such as brick, be incorporated into the design to meet the UDC's standards, as noted in finding 2f.
 - iii. That the proposed EIFS be detailed and applied to present an appearance similar to applied stucco, with expansion joints comparable to stucco, as noted in finding 2f. A construction detail should be developed when returning to the Commission for final approval.
 - iv. That all windows that are not part of a storefront system be recessed within wall openings at least two (2) inches, as noted in finding 2g.
- Staff recommends additional stipulations relating to site design and overall development:
- i. That any curb cut that exceeds twenty-five (25) feet in width feature additional design elements to ensure safe pedestrian interactions, such as the pedestrian pathway across the vehicular drive being maintained at the same elevation as the adjacent sidewalk.

- ii. That a detailed landscaping plan be developed and submitted for review when returning to the Commission. Landscaping should complement that which is proposed at Source Plaza.
- iii. That a detailed lighting plan should be submitted for review and approval when returning to the Commission for final approval, as noted in finding i.
- iv. That all service and mechanical equipment be screened from view from the right of way, and that the project comply with city noise ordinances, as noted in finding k.
- v. ARCHAEOLOGY – An archaeological investigation is required. HABS level documentation, laser scanning, archival research, and signage of the acequia is required, per the Texas Historical Commission letter. The project shall comply with all federal, state, and local laws, rules, and regulations regarding archaeology, as applicable.

COMMISSION ACTION:

Approved with staff's stipulations and the additional stipulation that the request be reviewed by the Design Review Committee prior to returning to the Historic and Design Review Commission for final approval.



Shanon Shea Miller
Historic Preservation Officer



Post Lake Capital Partners
Trube Land Development

Eye-level view - Park side

FitzGerald

Hemisfair Park Mixed-use Development D1 & D2
San Antonio, Texas | June 19, 2023 4

JUNE 2023: RECEIVED CONCEPTUAL APPROVAL WITH STIPULATIONS



SEPT/OCT 2024: APPLICATION FOR FINAL APPROVAL

History Overview

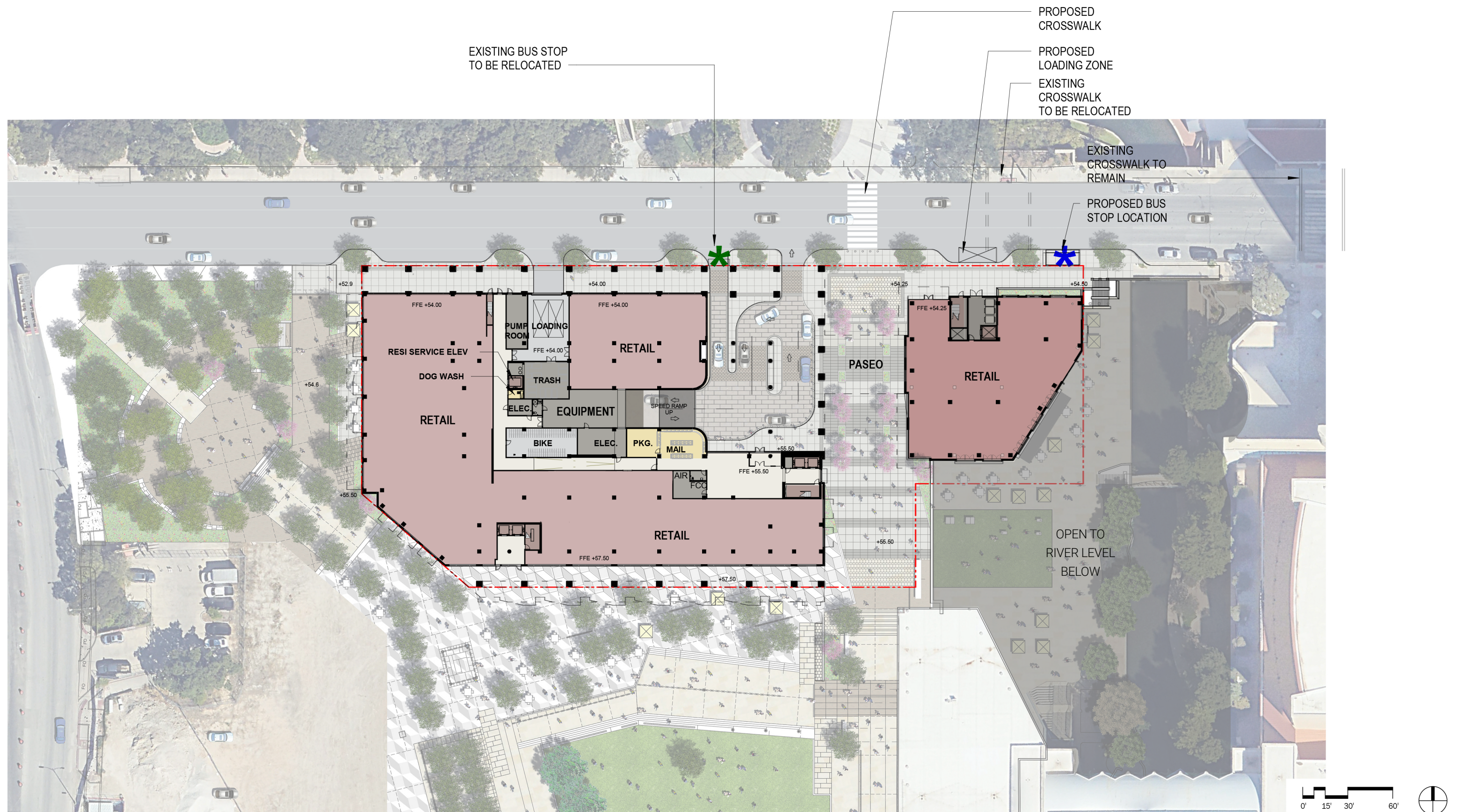
FitzGerald

Hemisfair Park Mixed-use Development D1 & D2 2

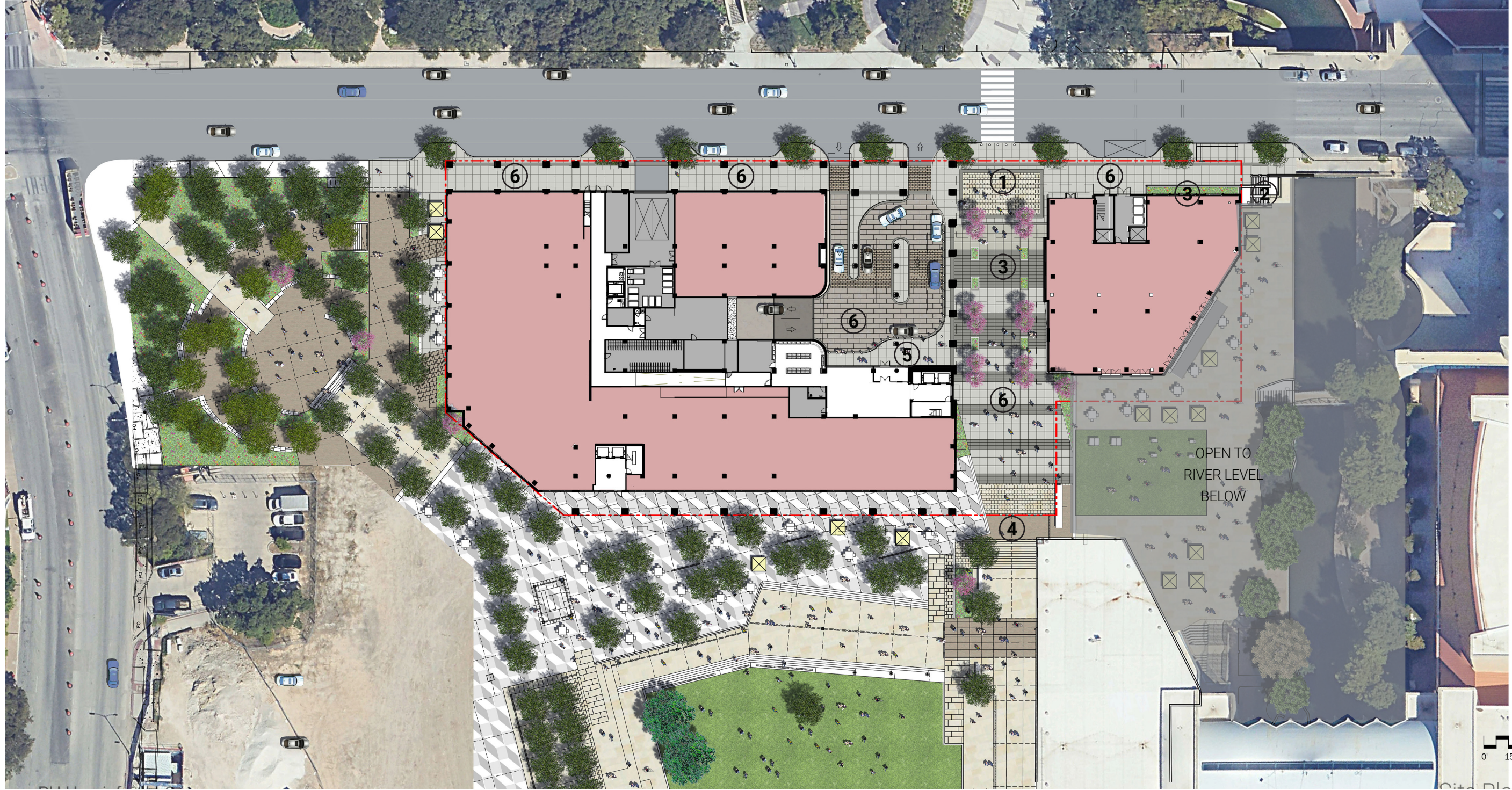
San Antonio, Texas | October 16, 2024



Site Context Plan



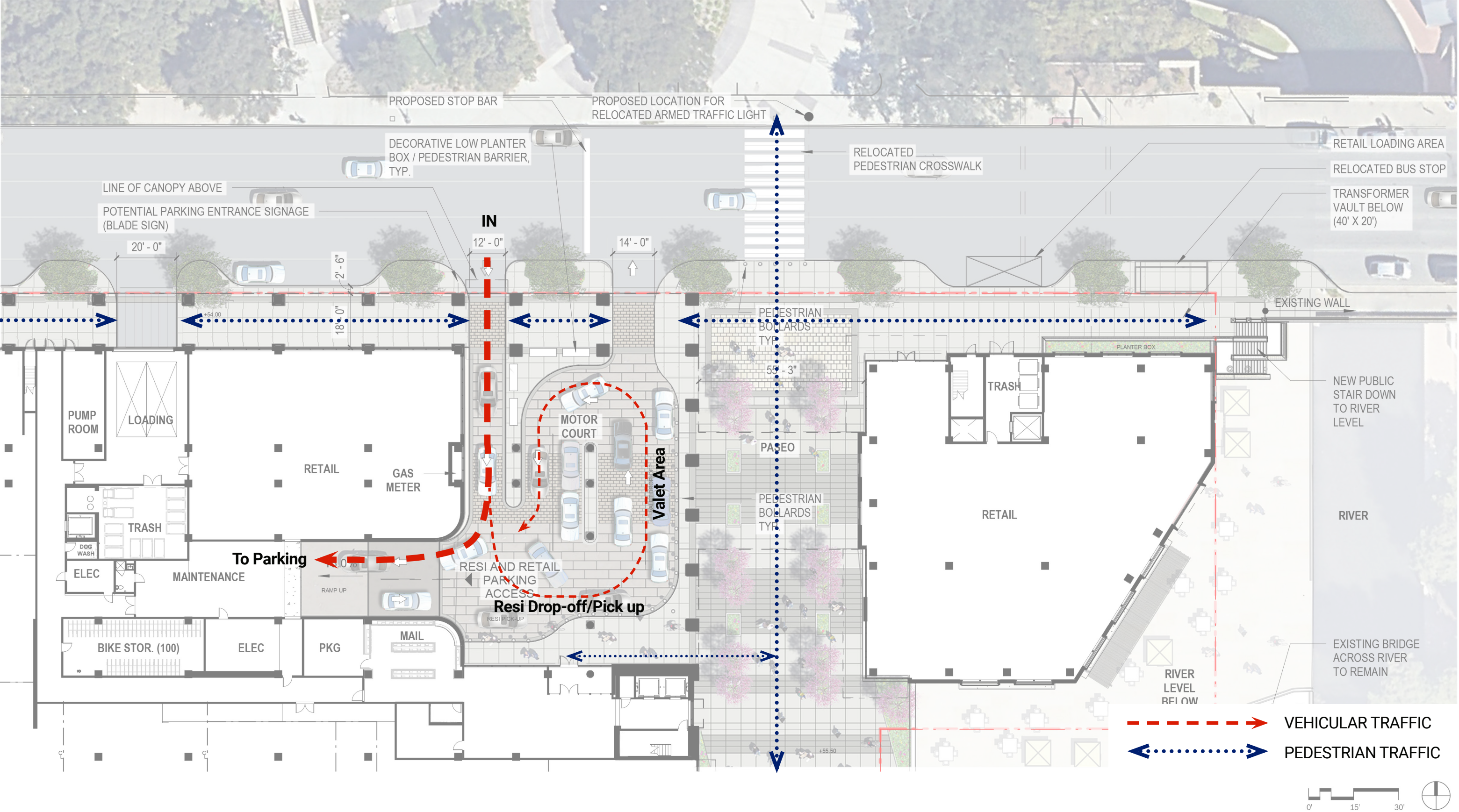
Site Plan - Level 1



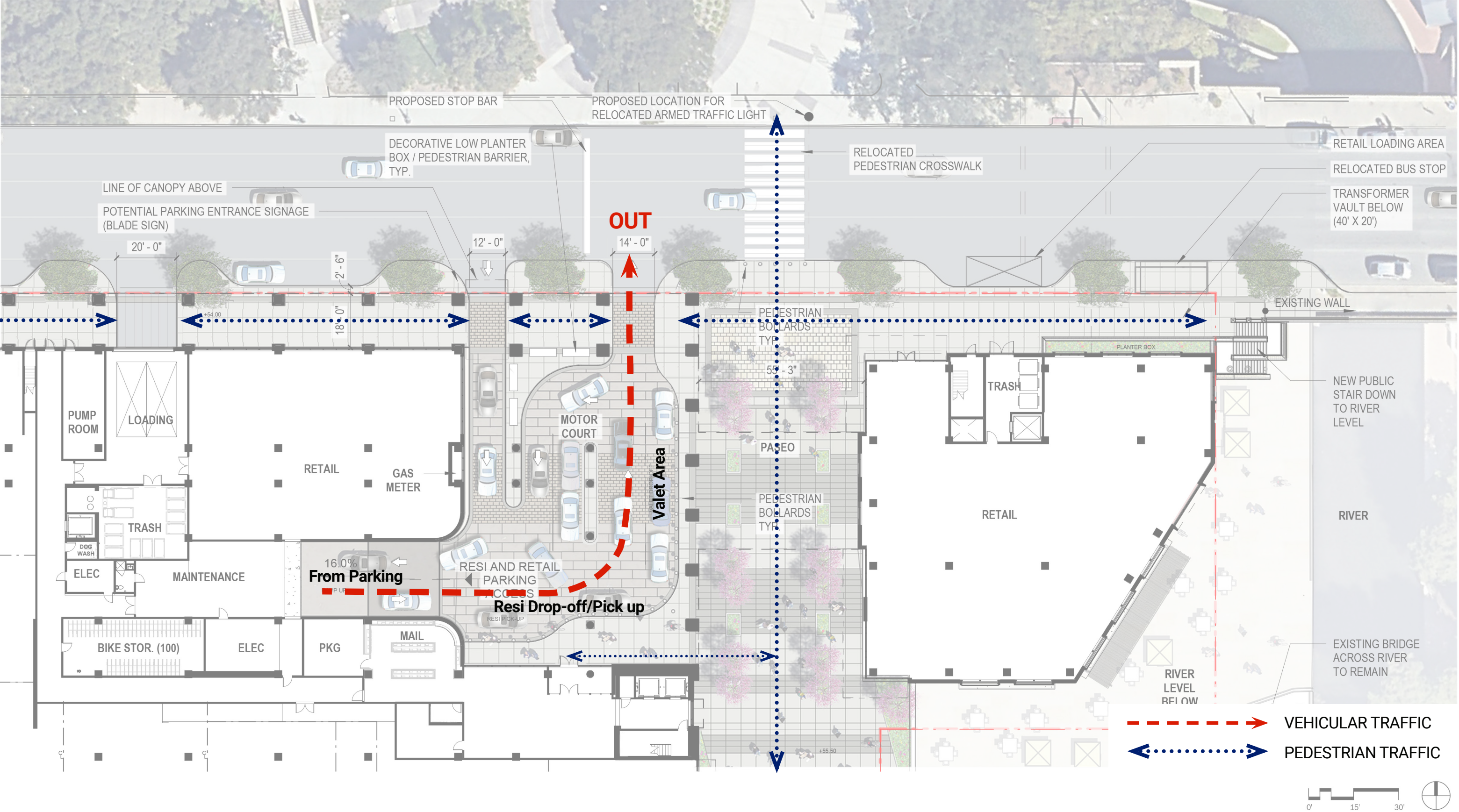
LEGENDS

- ① PAVERS OVER CONCRETE SLAB, TYP.
- ② CONCRETE STEPS
- ③ RAISED PLANTERS, TYP.
- ④ PAVERS OVER CONCRETE SLAB, TYP.
- ⑤ PEDESTRIAN BOLLARDS, TYP.
- ⑥ STAMPED CONCRETE, TYP.

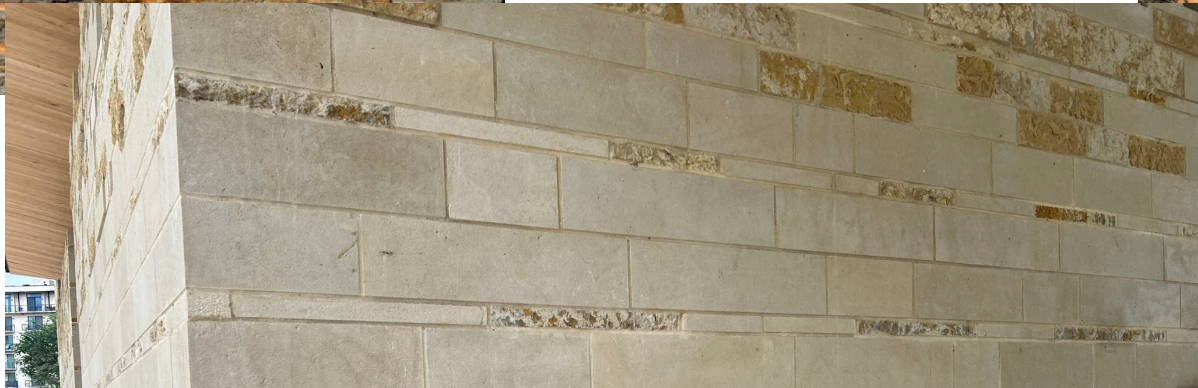
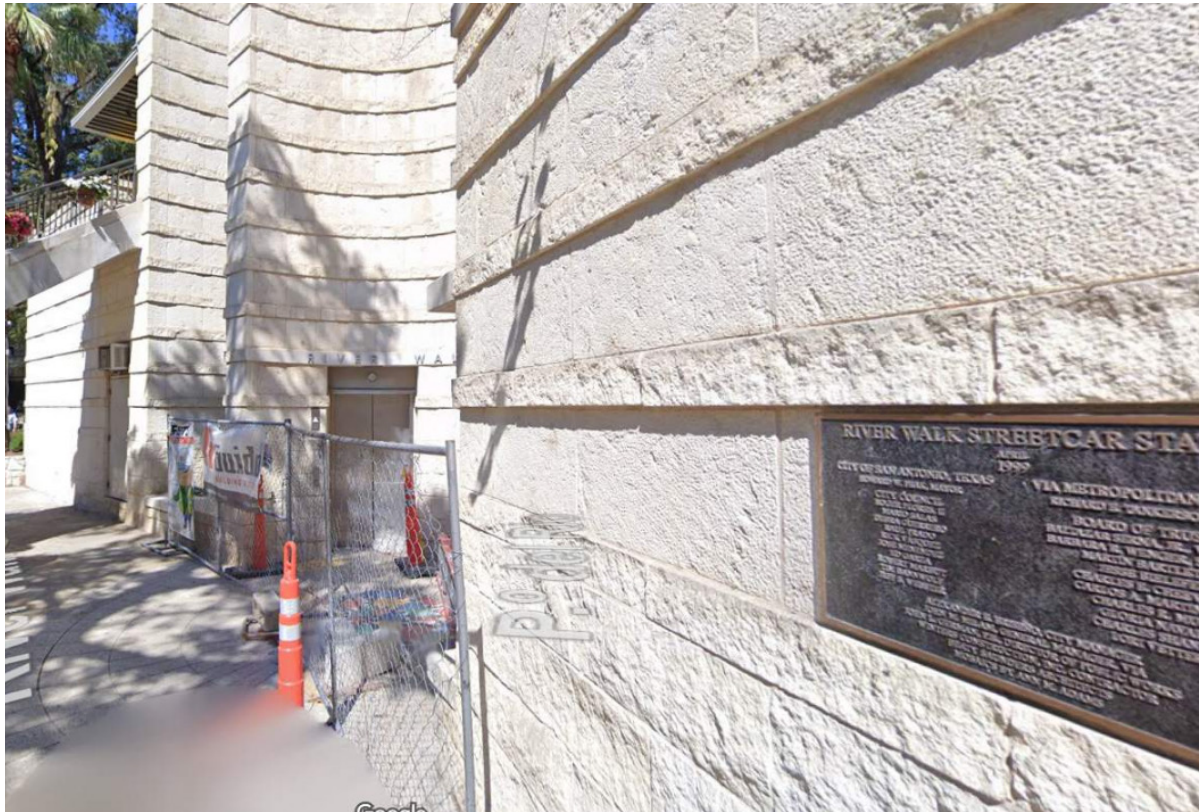
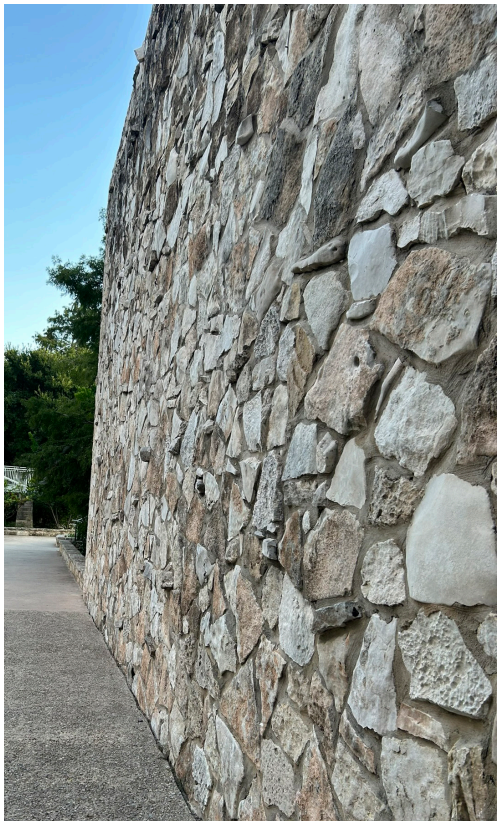
Level 1 Landscape Plan



Market Street Motor Court - Inbound



Market Street Motor Court - Outbound



Imagery Reference - Contextual Masonry Precedents



Market Street: Semi-Aerial



FACE BRICK
 - IN CREAM COLOR BLEND
 - MODULAR SIZE
 - ALTERNATE COURSES OF SOLDIER COURSE
 AND PROJECTED STRETCHER COURSE



FACE BRICK
 - RUNNING BOND WITH
 RANDOM SCORE-TEXTURED
 BRICK
*(FOR REFERENCE ONLY,
 ACTUAL COLOR AND TEXTURE
 MAY DIFFER)*

ALTERNATE PATTERN OF
 LIMESTONE CLADDING
 AND FACE BRICK

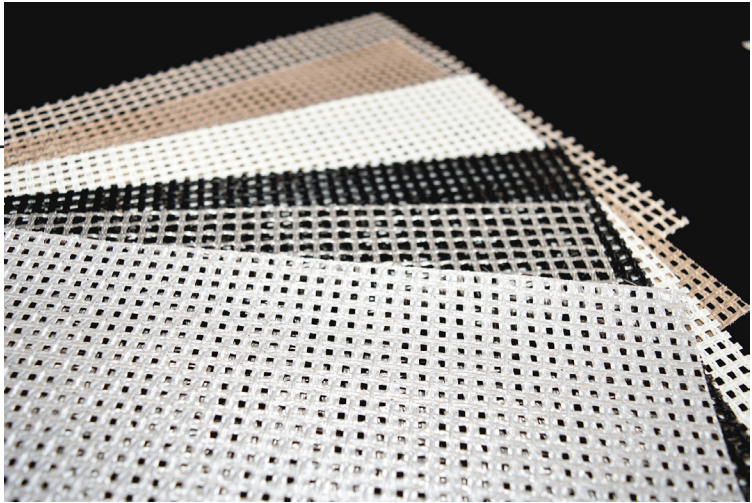


FACE BRICK
 - ALTERNATE PATTERN OF
 RECESSED SOLDIER COURSE
 AND STRETCHER COURSE



FACE BRICK - CREAM BLEND SAMPLE

Market Street Podium Facade Articulation



EXTERIOR TENSILE FABRIC SCREEN
(SHOWN FOR MATERIAL REFERENCE ONLY, FINAL COLOR AND ASSEMBLY WILL DIFFER)



CUSTOM PROFILE
FINISH SYSTEM (CPFS)
- GREY COLOR
- COARSE TEXTURE

CUSTOM PROFILE
FINISH SYSTEM (CPFS)
- ACCENT COLOR
- SKIP TROWEL TEXTURE

ARCHITECTURAL
DECORATIVE REVEAL

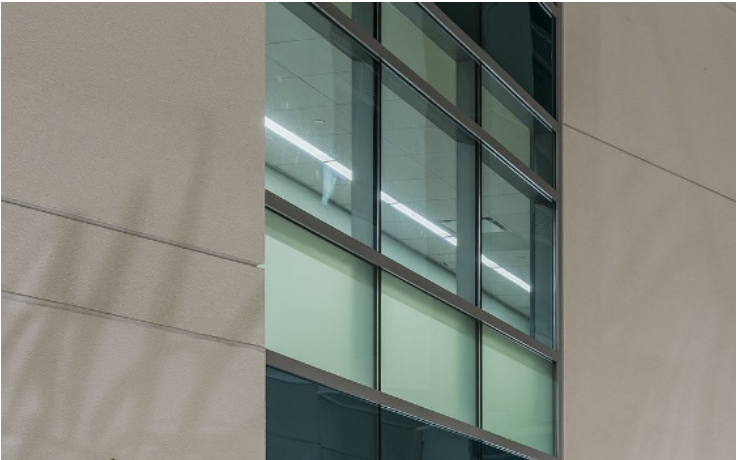
CUSTOM PROFILE
FINISH SYSTEM (CPFS)
- WHITE COLOR
- SKIP TROWEL TEXTURE



IMAGERY REFERENCE:
- SKIP TROWEL STUCCO TEXTURE COMMONLY FOUND IN
SAN ANTONIO



IMAGERY REFERENCE:
- CUSTOM PROFILE FINISH SYSTEM (CPFS) COARSE TEXTURE



IMAGERY REFERENCE:
ARCHITECTURAL DECORATIVE REVEAL AT CUSTOM PROFILE
FINISH SYSTEM (CPFS) FACADE

Custom Profile Finish System (CPFS) Facade Articulation



Eye-level View at Source Plaza



Eye-level View at Market Street Arcade



Eye-level View at Market Street towards Paseo



Eye-level View at Market Street towards D1 Building



NE Aerial





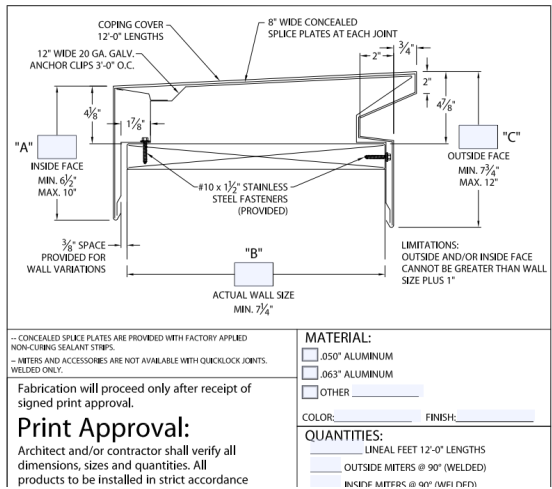
Eye-level View at Park side towards Paseo



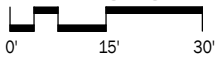
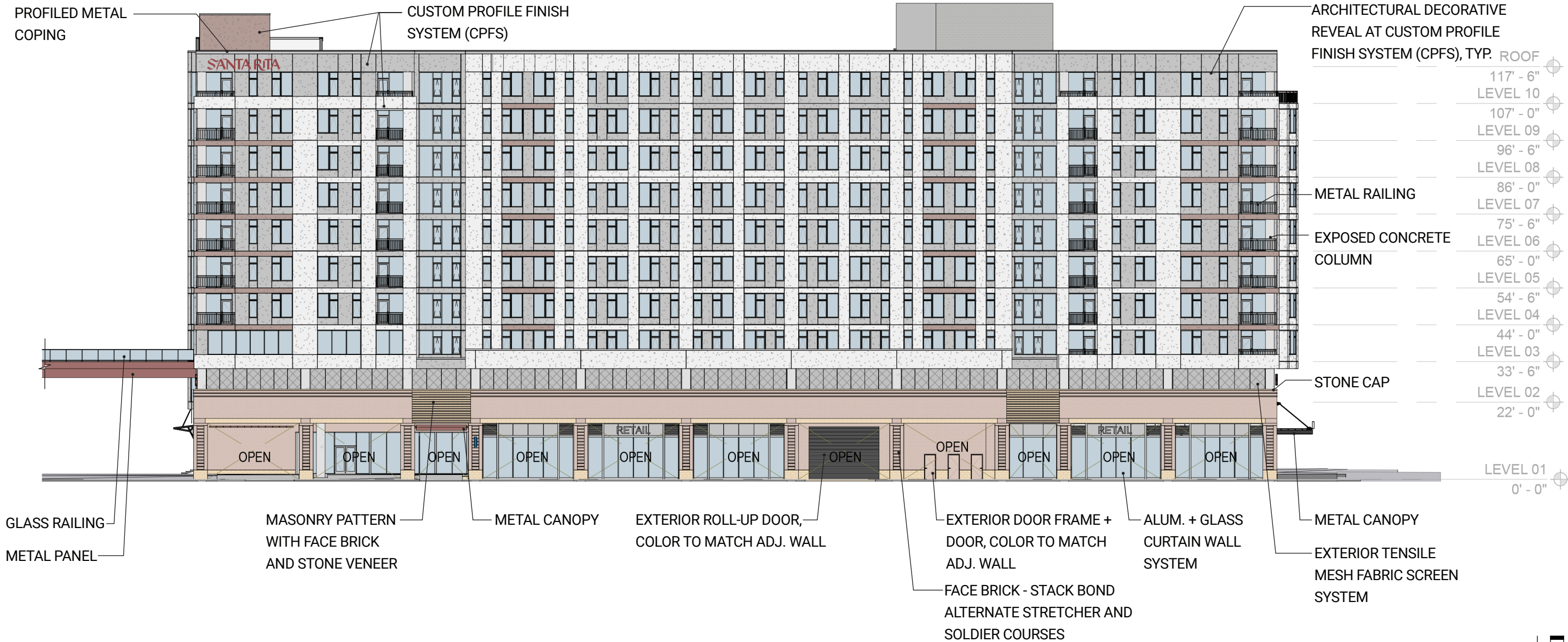
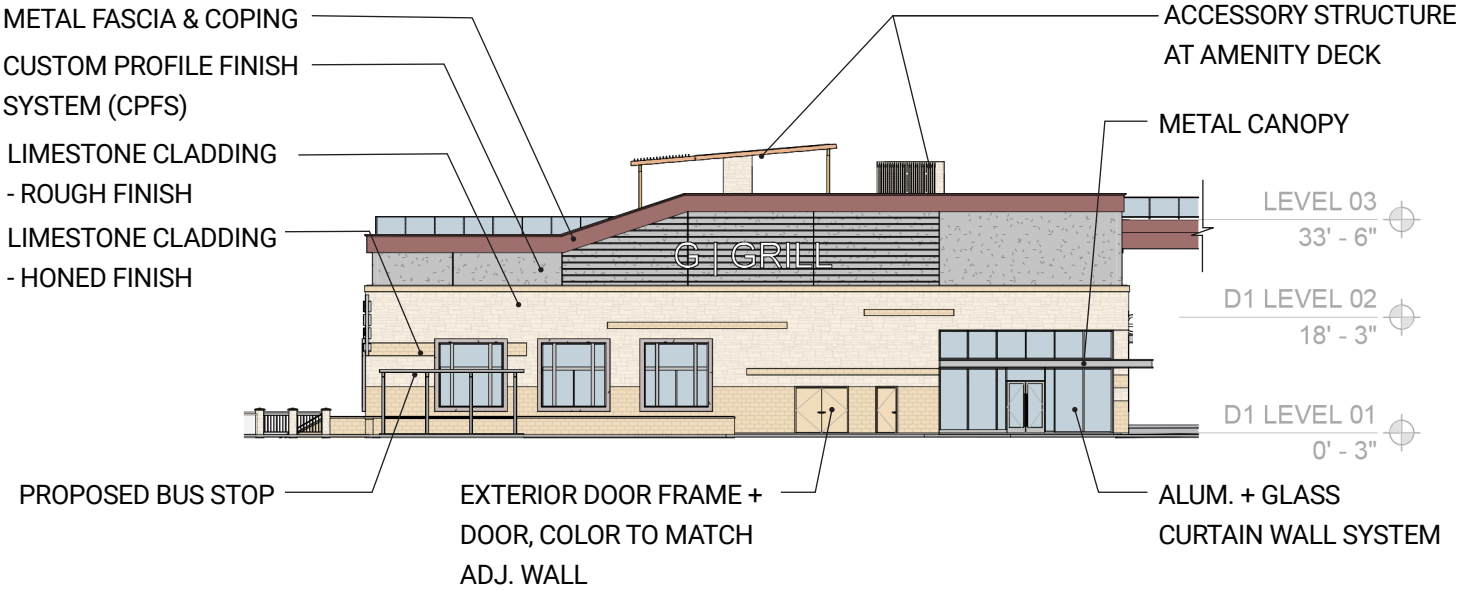
Eye-level view at Zocalo



Eye-level view - Park side



PROFILED METAL COPING PRODUCT IMAGE AND CUTSHEET



Building Elevations

CUSTOM PROFILE
FINISH SYSTEM
(CPFS)

METAL
CANOPY

LIMESTONE CLADDING
- ROUGH FINISH AND
HONED FINISH

PROFILED METAL
COPING

CUSTOM
PROFILE FINISH
SYSTEM (CPFS)

PROJECTED PRECAST
STONE SURROUND

PROJECTED
METAL SURROUND

LEVEL 03
33' - 6"

D1 LEVEL 02
18' - 3"

D1 LEVEL 01
0' - 3"

RIVER LEVEL
-21' - 0"

ROOF

117' - 6"

LEVEL 10

107' - 0"

LEVEL 09

96' - 6"

LEVEL 08

86' - 0"

LEVEL 07

75' - 6"

LEVEL 06

65' - 0"

LEVEL 05

54' - 6"

LEVEL 04

44' - 0"

LEVEL 03

33' - 6"

LEVEL 02

22' - 0"

LEVEL 01 - PARKSIDE
3' - 6"

28' - 0"

METAL
CANOPY

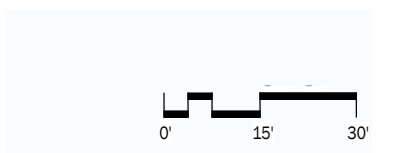
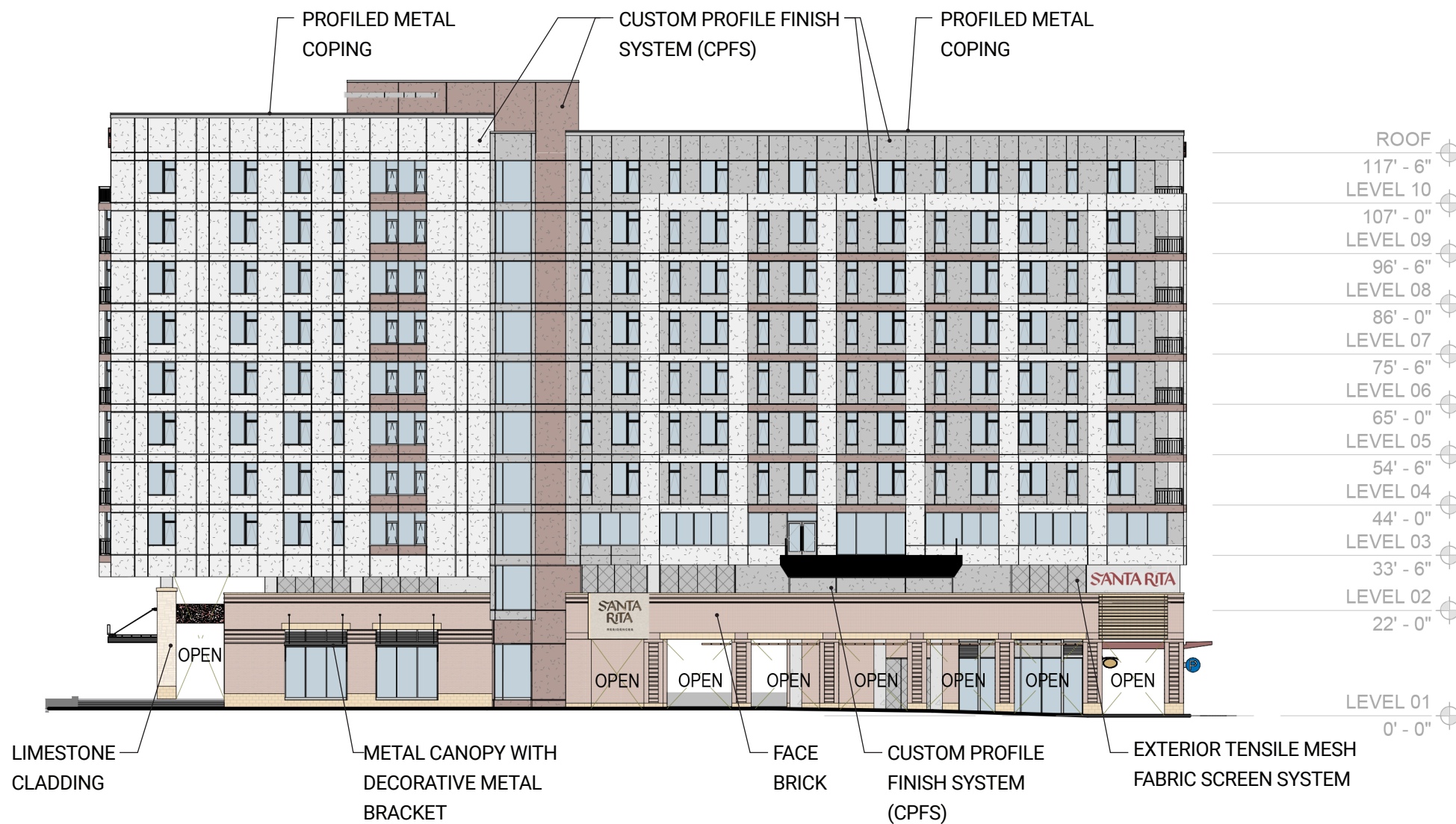
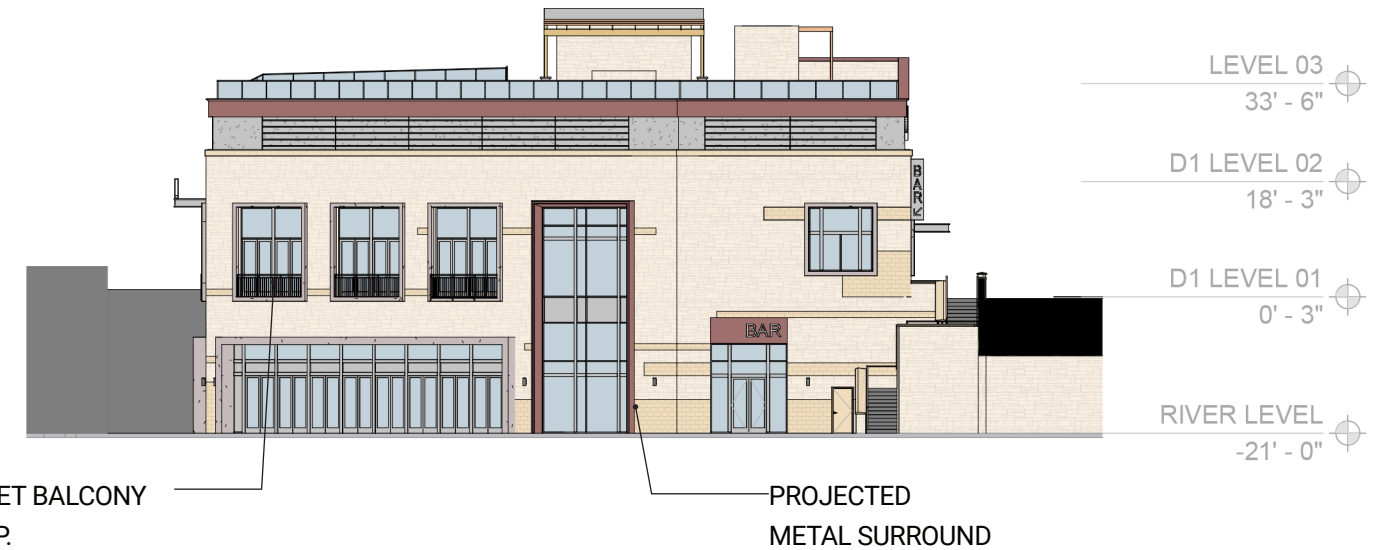
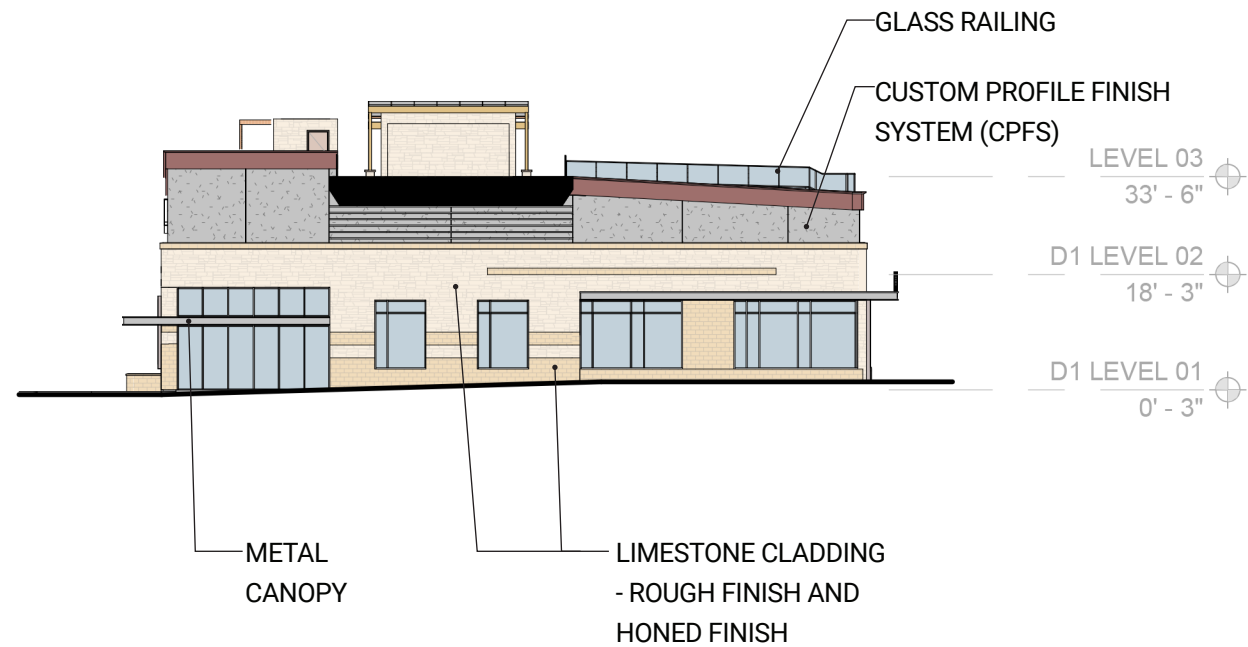
FACE
BRICK

LIMESTONE CLADDING
WITH ROUGH FINISH

METAL
CANOPY

METAL CANOPY WITH
DECORATIVE METAL
BRACKET





Building Elevations

