



# City of San Antonio

## Agenda Memorandum

**File Number:**

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**Agenda Item Number:** 22

**Agenda Date:** January 16, 2025

**In Control:** City Council A Session

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**DEPARTMENT:** Planning Department

**DEPARTMENT HEAD:** Bridgett White

**COUNCIL DISTRICTS IMPACTED:** District 2

**SUBJECT:**

The City of San Antonio's consent to the creation of the Sienna Lakes Public Improvement District (PID) in the Extraterritorial Jurisdiction (ETJ) of the City of San Antonio.

**SUMMARY:**

A Resolution consenting to the creation by Bexar County of a proposed PID, to be named the Sienna Lakes Special Improvement District, generally located southwest of Schuwirth Road and FM 1346 in the extraterritorial jurisdiction (ETJ) of the City of San Antonio (City), subject to a Development Agreement between the City and the Landowner, Chesmar Homes, LLC.

**BACKGROUND INFORMATION:**

The Texas Local Government Code (LGC) Chapter 382 allows for the creation of PIDs by a municipality or a county. PIDs are economic development tools used to pay or finance public improvements and economic development within (and that benefit) a defined geographical area, which will become the PID. The proposed public improvement may include the improvement and construction of roadways, utilities, water, wastewater, or drainage systems, trails, parks, and recreational facilities in the PID boundaries. These PIDs may levy assessments and impose ad valorem, sales and use, or hotel occupancy taxes as sources of funding. Costs are apportioned and paid by landowners within its boundaries.

To create a PID in a county, more than fifty percent (50%) of landowners of taxable real property liable for assessment within the proposed PID area must submit a petition to the governing body of the county. The municipality has the option to object to the creation of PIDs in its ETJ pursuant to State law. However, a PID being created with road district powers to supply roadways, fresh water, sanitary sewer, or drainage facilities, may not be created in the ETJ of a municipality unless the municipality gives its written consent.

In accordance with Section 212.172 of the LGC, a municipality and a landowner may enter into a written development agreement by which the municipality may establish terms for annexation or non-annexation of the land and extend its development regulations and standards for the infrastructure on the land. In addition, a PID in the ETJ of a municipality may negotiate and enter into a written Strategic Partnership Agreement (SPA) with the PID board that allows the municipality to annex for limited purposes, and impose and collect sales taxes in the commercial property in the PID boundaries, in accordance with Chapter 43 of the LGC.

On September 17, 2024, Chesmar Homes, LLC (Landowner) filed a petition with Bexar County (County) to create a PID to be named the Sienna Lakes Special Improvement District, pursuant to Chapter 382 of the LGC. On October 29, 2024, the County Commissioners Court approved a resolution stating their intent to create the PID with road district powers and authority to impose taxes on future landowners located within the PID's boundaries. On September 18, 2024, the Landowner also petitioned the City to grant its consent to the creation of the PID with road district powers in its ETJ as required by State law. As a condition of the City's consent, the Landowner and the City will enter into a Development Agreement, which includes development and land use regulations, voluntary annexation for the PID land, and the framework of a SPA. On December 11, 2024, the Planning Commission recommended that the City Council consent to the creation of the proposed PID by Bexa County subject to the execution of a Development Agreement between the City and the PID's Landowner.

The proposed PID Property consists of approximately 133.773 acres of land generally located southwest of Schuwirth Road and FM 1346, in the City's ETJ in east Bexar County. The PID Property is located within the water and sewer Certificates of Convenience and Necessity (CCNs) of SAWS. Each half-acre lot will have an individual septic system.

The PID project will be a single-family residential development, encompassing approximately 163 half-acre lots. The average value of each housing unit will be approximately \$600,000. The project costs for both proposed on-site and off-site improvements, such as individual lot enhancements (clearing and grading), water infrastructure, drainage systems, utility installations (electric, gas, street lighting, telephone, internet, etc.), collector streets, landscaping, and the development of parks and open spaces are estimated at \$15.2 million. The proposed PID's revenue is estimated at \$13.8 million.

#### **ISSUE:**

If approved, this Resolution grants the City's consent to the creation of the Sienna Lakes Public Improvement District (PID) by the County, which includes the delegation of the road district

powers along with the powers to construct water, wastewater, and drainage facilities subject to the execution of a 30-year Development Agreement (Agreement) between the City and the PID's Landowner. However, the City's consent will not include the following:

- The power to exercise eminent domain by the PID; and
- The power to annex, expand or exclude land into the PID's existing boundaries.

The Agreement sets the conditions of the City's consent, as mentioned above, and includes the following terms and obligations between the City and the Landowner with respect to the development of the PID property:

- The Landowner will pay to the City a \$7,500 Special District application fee.
- The Landowner will pay to the City an operations fee of \$175 per built residential unit, totaling \$28,525.00.
- The proposed PID's tax rates shall not exceed the City's tax rates.
- The City will guarantee the continuation of the extraterritorial status of the PID property for a period of 30 years.
- The Landowner agrees that the Agreement constitutes a petition consenting to annexation at the City's discretion at the end of the Agreement's term.
- The Agreement includes a Written Services Agreement between the Landowner, subsequent Landowners, and the City under Chapter 43 of the Local Government Code.
- The Landowner agrees to comply with all municipal regulations, ordinances, and other laws applicable to all properties located within the City's ETJ during all phases of development and construction of the PID Project and the term of the Agreement.
- The Landowner will reimburse the City for the recording of the Agreement with Bexar County Real Property Records.
- The Agreement includes the proposed framework of a Strategic Partnership Agreement (SPA) between the City and the PID, which will include the following provisions:
  - The PID will pay for costs related to the SPA and limited purpose annexation and will reimburse the City for legal recording of the SPA with Bexar County Real Property Records.
  - Commencing after the effective date of the limited purpose annexation of the commercial property, the City will remit to the PID an amount equal to 25% of the Sales Tax Revenues collected within the annexed commercial property.

The proposed timeline for the establishment of the proposed PID is as follows:

<u>Dates</u>	<u>Schedule of Action</u>
October 29, 2024	Bexar County Commissioners Court consideration of a resolution expressing their intent to create the PID
December 11, 2024	San Antonio Planning Commission public hearing and recommendation
January 16, 2024	City Council consideration and action
February 2025	Bexar County Commissioners Court consideration to create the proposed PID and appoint a board of directors

May 2025

PID Election and approval of PID's taxes and bonds

**ALTERNATIVES:**

A denial of the Resolution would result in the PID not being created by the County. This action would require the Landowner to seek a different financing mechanism for the development of the property. It may result in the PID development occurring in a traditional method instead of the manner proposed by the Landowner.

City Council may require staff to re-negotiate the terms of the Agreement which would delay the activation of PID development.

**FISCAL IMPACT:**

This item is to consider the Resolution consenting to the creation by the County of a PID located in an unincorporated area of the ETJ of the City, subject to the execution of a Development Agreement between the City and the PID's Landowner, Chesmar Homes, LLC. The Special District application fee in the amount of \$7,500.00 will be paid by the Landowner and deposited into the General Fund.

**RECOMMENDATION:**

Staff recommends approval of a Resolution granting the City's consent to the creation of the proposed Sienna Lakes Public Improvement District (PID) by Bexar County subject to the execution of a 30-year Development Agreement between the City and the PID's Landowner, Chesmar Homes, LLC.