



# City of San Antonio

## Agenda Memorandum

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**Agenda Date:** November 30, 2023

**In Control:** City Council

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**DEPARTMENT:** Planning Department

**DEPARTMENT HEAD:** Rudy Niño

**COUNCIL DISTRICTS IMPACTED:** ETJ, District 3, and District 4

**SUBJECT:**

Plan Amendment PA-2023-11600067 (Associated Zoning Case Z-2023-10700263)

**SUMMARY:**

**Comprehensive Plan Component:** Heritage South Sector Plan

**Plan Adoption Date:** September 16, 2010

**Current Land Use Category:** “Natural Tier”, “Country Tier”, “Rural Estate Tier”, “Suburban Tier”, “General Urban Tier”, “Agribusiness/RIMSE Tier”, “Regional Center”, and “Specialized Center”

**Proposed Land Use Category:** “Country Tier”, “Rural Estate Tier”, “Suburban Tier”, “General Urban Tier”, and “Agribusiness/RIMSE Tier”

**BACKGROUND INFORMATION:**

**Planning Commission Hearing Date:** October 11, 2023

**Case Manager:** Clinton Eliason, Planning Coordinator

**Property Owner:** Multiple Property Owners

**Applicant:** City of San Antonio

**Representative:** Clinton Eliason, Planning Coordinator

**Location:** Multiple addresses generally located south of Loop 410 between Pearsall Road and US Highway 181 South

**Legal Description:** CB 4002-1, CB 4007, CB 4007-5, CB 4007-6, CB 4007-9, CB 4010, CB 4014, CB 4069, CB 4069B, CB 4136, CB 4167-1, CB 4167A, CB 4187, CB 4188, CB 4204, CB 4283, CB 4283B, CB 4296, CB 4298, CB 4298D, CB 4300, CB 4301, NCB 14569, NCB 16622, and NCB 16627

**Total Acreage:** Approximately 1,394.52 acres

**Notices Mailed**

**Subject Property Owners:** 43

**Owners of Property within 200 feet:** 575

**Registered Neighborhood Associations within 200 feet:** Southton Community Neighborhood Association

**Applicable Agencies:** None

**Transportation**

**Thoroughfare:** Fischer Rd

**Existing Character:** Enhanced Secondary Arterial

**Proposed Changes:** None

**Thoroughfare:** Von Ormy Rd

**Existing Character:** Local

**Proposed Changes:** None

**Thoroughfare:** Quesenberry Rd

**Existing Character:** Local

**Proposed Changes:** None

**Thoroughfare:** Old Somerset Rd

**Existing Character:** Local

**Proposed Changes:** None

**Thoroughfare:** Watson Rd

**Existing Character:** Enhanced Secondary Arterial

**Proposed Changes:** None

**Thoroughfare:** Howard Rd

**Existing Character:** Local

**Proposed Changes: None**

**Thoroughfare: Applewhite Rd**

**Existing Character: Enhanced Secondary Arterial**

**Proposed Changes: None**

**Thoroughfare: S Loop 1604**

**Existing Character: Freeway**

**Proposed Changes: None**

**Thoroughfare: Campbellton Rd**

**Existing Character: Secondary Arterial Type A**

**Proposed Changes: None**

**Thoroughfare: IH 37**

**Existing Character: Freeway**

**Proposed Changes: None**

**Thoroughfare: Blue Wing Rd**

**Existing Character: Rural Roadway**

**Proposed Changes: None**

**Thoroughfare: Espada Rd**

**Existing Character: Local**

**Proposed Changes: None**

**Public Transit:**

**Plan Area 12 - Routes 40 and 42**

**Traffic Impact: A Traffic Impact Analysis (TIA) analysis is not required.**

**ISSUE:**

**Comprehensive Plan**

**Comprehensive Plan Component: Heritage South Sector Plan**

**Plan Adoption Date: September 16, 2010**

**Plan Goals:**

**Goal LU-1:** Land uses that are compatible with neighboring properties that preserve natural and cultural resources, neighborhood character, and economic viability.

**Goal LU-2:** Design guidelines for non-residential uses to encourage compatibility of adjacent properties.

**Goal LU-3:** Urban, commercial, and rural development are concentrated in strategic areas supported by targeted public and private investments.

**Goal LU-4:** Establishment of districts through which the unique qualities of the area are protected.

**Goal LU-5:** A community that applies sustainable development patterns and principles.

### **Comprehensive Land Use Categories**

#### **Land Use Category: Country Tier**

**Residential:** Rural Homestead

Generally: Large tract detached single family housing; Served by well water and septic systems; Lots greater than 10 acres.

**Non-Residential:** Agriculture, Commercial

Generally: Outlying areas where small-scale farms or ranches that produce, process, or distribute agricultural products and/or livestock as well as farmers market, nurseries, bed and breakfasts, small restaurants, and other small neighborhood sized stores are appropriate.

**Related Zoning Districts:** RP, FR

#### **Land Use Category: Rural Estate Tier**

**Residential:** Low Density Residential Estate

Generally: Large tract detached single family housing; Served by central water and septic systems; Lots greater than *1/2 acre*.

**Non-Residential:** Neighborhood Commercial

Generally: Outlying areas where detached and limited retail services such as convenience stores, service stations, professional offices, restaurants, bed and breakfasts, and other small businesses are appropriate.

**Related Zoning Districts:** RP, RE, R-20, NC, O-1, C-1, RD

#### **Land Use Category: Suburban Tier**

**Residential:** Low to Medium Density

Generally: Small and large tract attached and detached single family; Multifamily housing (duplex, triplex, quadruplexes); townhouses, garden homes, and condominiums.

**Non-Residential:** Neighborhood and Community Commercial

Generally: Neighborhoods where detached retail services such as service stations, professional offices, bakeries, restaurants, bookstores, supermarkets, clinics, hotels, and other retail stores are appropriate.

**Related Zoning Districts:** NP-15, NP-10, NP-8, R-6, R-5, R-4, R-3, RM-6, RM-5, RM-4, MF-18, O-1, O-1.5, NC, C-1, C-2, C-2P, RD (Conservation Subdivision), UD

#### **Land Use Category: General Urban Tier**

**Residential:** Medium to High Density

Generally: Small tract detached, Multi-Family (apartments, quadruplexes, triplexes, and duplexes; townhouse (condominiums)).

**Non-Residential:** Neighborhood and Community Commercial

Generally: Urbanized areas where frequent and/or attached walkable retail services such as convenience retail stores, live/ work units, cafes, grocery stores, hotels, clinics, and other small businesses are appropriate.

**Related Zoning Districts:** R-4, R-3, M-6, RM-5, RM-4, MF-18, MF-25, MF-33, O-1.5, C-1, C-2, C-2P, UD

**Land Use Category: Agribusiness/RIMSE (Research, Industrial, Manufacturing, Sport, & Entertainment) Tier**

**Residential:** Farm Homestead

Generally: Large tract (25 acres or greater) detached single family housing significantly buffered from industrial uses; Farm worker housing.

**Non-Residential:** Agriculture, Light Industrial, Manufacturing, Sports & Entertainment

Generally: Isolated areas where businesses that produce, process, or distribute agricultural products and/or livestock and conduct related agribusiness activities are appropriate. In addition, research, technology, manufacturing, and allied office parks, with supporting uses such as restaurants, gas stations, and other similar uses, as well as amateur and professional entertainment, sports, and music venues with supporting uses such as restaurants are allowed.

**Related Zoning Districts:** FR, I-1, MI-1, BP, RP, L

**FISCAL IMPACT:**

There is no fiscal impact. This is a city-initiated case.

**ALTERNATIVES:**

1. Recommend Denial.
2. Make an alternate recommendation.
3. Continue to a future date.

**RECOMMENDATION:**

**Staff Analysis and Recommendation:** Staff recommends Approval.

The City of San Antonio (City) completed limited purpose annexation of the south side area with the dissolution of the City South Management Authority in 2014, and then completed Full Purpose Annexation of the area in 2016. As part of both annexation processes, the Texas Local Government Code (LGC) required cities to offer Development Agreements to owners of properties which were appraised for ad valorem tax purposes as land for agricultural or wildlife management use or as timber land (“agricultural”) as designated by the Bexar Appraisal District (BCAD). Prior to the annexations, the owners of agricultural properties entered into Development Agreements with the City. These Agreements allowed their continued agricultural use, or other use as specified by the LGC, and guaranteed the extraterritorial status for the property if the property owner continued the use as described in the terms of the agreement.

These agricultural Agreements expire on January 19, 2024. Currently, there are 135 properties, totaling approximately 4,205.72 acres or 6.571 square miles, have these Agreements. Of these properties, 41 properties totaling approximately 1,394.52 acres are proposed for plan amendments to ensure the future land use aligns with the Heritage South Sector Plan and current use.

After annexation is completed, the landowners will gain the advantages of being within the City, such as, police and fire services, and other City services which already benefit surrounding properties. The subject properties will be located in City Council Districts 3 and 4.

The proposed Plan Amendment and zoning cases are being processed concurrently with the proposed annexation. Staff conducted site visits and compiled information for each subject property consisting of the current land use designation, current use, and Bexar County Appraisal District (BCAD) property data to prepare the plan amendment and associated rezoning proposal. This area will be further studied, and Planning Department staff will have opportunity to address future land use and re-zoning once the future SA Tomorrow South, Far South, and Far Southwest Community Area Plans are completed.

**ZONING COMMISSION SUPPLEMENTAL INFORMATION: Z2023-10700263**

**Current Zoning:** “OCL” Outside the City Limits, “RP” Resource Protection District, “MF-25” Low Density Multi-Family District, “C-2” Commercial District, “RD” Rural Development District, and “FR” Farm and Ranch District

**Proposed Zoning:** “RP” Resource Protection District, “RP S” Resource Protection District with Specific Use Authorization for a HUD-Code Manufactured Home, “RP CD S” Resource Protection District with a Conditional Use for 2 Dwelling Units and a Specific Use Authorization for HUD-Code Manufactured Homes, “RE” Residential Estate District, “RE S” Residential Estate District with a Specific Use Authorization for a HUD-Code Manufactured Home, “RE CD S” Residential Estate District with a Conditional Use for 2 Dwelling Units and a Specific Use Authorization for HUD-Code Manufactured Homes, “R-20” Residential Single-Family District, “NP-8” Neighborhood Preservation District, “NP-8 CD” Neighborhood Preservation District with a Conditional Use for 2 Dwelling Units, “NP-8 CD S” Neighborhood Preservation District with a Conditional Use for 2 Dwelling Units and a Specific Use Authorization for HUD-Code Manufactured Homes, “R-5” Residential Single-Family District, “R-4” Residential Single-Family District, “R-4 CD” Residential Single-Family District with a Conditional Use for 2 Dwelling Units, “C-2” Commercial District, “C-3” General Commercial District, “L” Light Industrial District, “BP” Business Park District, and “FR” Farm and Ranch District; also applying zoning overlay districts “AHOD” Airport Hazard Overlay District, “MLOD-2” Lackland Military Lighting Overlay District, “MLR-2” Lackland Military Lighting Region-2, “MPOD-4” Mission Protection Overlay District, and World Heritage Buffer Zone as applicable

**Zoning Commission Hearing Date:** November 7, 2023